

Statement of Accounts 2016 - 2017



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Chief Finance Officer's Narrative Report

The Council's Statement of Accounts for the year ended 31 March 2017, together with the accompanying notes, explain how the Council spent your council tax and other sources of funding on the provision of services during the year. The narrative report provides a financial summary focusing on the current financial challenges and opportunities as identified within the Council's Medium-Term Financial Plan (MTFP), details of the financial performance for 2016/17, a focus on the Council's Corporate Plan and performance framework, identification of the Council's key strategic partnerships and an explanation of the key financial statements.

Financial Summary

The District of Staffordshire Moorlands has a current population of just over 97,000 and covers an area of 57,600 hectares situated in the County of Staffordshire. With just under 42,000 households, Staffordshire Moorlands makes up almost 12% of the County's population. The District continues to face significant financial challenges as a consequence of austerity measures along with cost pressures within services and greater volatility in financing streams. The shift in local authority financing is increasing the focus on locally generated income streams and reducing the reliance on core Central Government funding. This increases the control and influence the Council has over income generated within the District but has also made it vulnerable to fluctuations within the local economy, hence increasing financial risk.

Future challenges and opportunities

The below paragraphs set out some of the more significant developments which have a potential impact on the financial position of the Authority.

Changes to Local Government Finance

In November 2015, the Chancellor's Autumn Statement set out the strategic direction for public expenditure, which outlined a number of changes to local government financing which have had a significant impact of the Council's future financial position.

Revenue Support Grant - The Secretary of State for Communities and Local Government presented the Local Government finance settlement 2016/17 to the House of Commons on 17th December 2015. This was made in the context of the Chancellor's Autumn Statement / Spending Review and included a four year settlement for Revenue Support Grant (the Local Government core grant) which confirmed the phasing out of the grant by 2020. This has been included in the Council's MTFP.

Business Rates - It was announced that by 2020, authorities will retain 100% of Business Rate growth. As part of the current Business Rates Retention system, authorities are able to retain a proportion of any growth in business rates over and above a centrally established baseline. The Council's proportion is further increased by participation in the Staffordshire Business Rates pool, which removes the growth levy payable to Government.

An initial consultation document was released during 2016, requesting authorities to answer a number of questions, which the Council has responded to (further detail included in a report to Cabinet on 20th September 2016). However, there remains uncertainty surrounding how the new system will be phased in and in what form. Therefore, no financial assumptions based on the new system have been included with the Council's financial plan at this stage - these will be fed into the plans once we have more certainty around how the system will operate.

During 2016, a national revaluation of business rates premises took place and the new list of rateable values has been introduced from 1st April 2017. Central Government have adjusted the tariff applied to the Council's business rates income to take account of this change. The change in this tariff is offset by the net change in income following the introduction of the revised rateable values.

New Homes Bonus - Additionally, proposals were presented to amend the current New Homes Bonus settlement which is currently a significant source of income to the Authority. A consultation was then undertaken, with the outcome being released in December 2016. The main changes to the scheme which come into effect from 1st April 2017 have been incorporated into the MTFP, these include:-

- The reduction in the number of years for which the Bonus is paid from the current 6 years to 5 years in 2017/18; to be followed by a further reduction to 4 years in 2018/19;
- The removal of New Homes Bonus paid on development below a 0.4% baseline (of the overall tax base)

Further changes, proposed in the consultation, have been put on hold to be considered for implementation in 2018/19. These include:

- Withholding the Bonus from areas where an authority does not have a Local Plan in place; and
- Abating the Bonus in circumstances where planning permission for a new development has only been granted on appeal.

Social Housing - The Government also announced in July 2015 far reaching legislative and financial changes for the social housing sector. One of the most significant announcements being the reduction in social housing rents by 1% per annum from April 2016 for 4 years.

This has impacted on the Ascent business plan (the joint venture company established by the Council and Your Housing Group Limited) to deliver affordable housing across the District. Consequently, forecast revenue receipts have been revised to account for the reduction in rental income, this will be continually reviewed with a view to mitigating the financial impact of the changes. It is unknown at this stage what will happen at the end of 2019/20 - the last year of the imposed 1% reduction.

Impact of Brexit

On the 23rd June 2016, the United Kingdom voted to leave the European Union as a result of the referendum. Subsequently, Prime Minister Theresa May activated the official mechanism that made this a reality – Article 50 of the Lisbon Treaty – on 29th March 2017, which then allows two years to negotiate withdrawal and reach agreement before the UK officially leaves the EU by 29th March 2019.

The financial consequences of 'Brexit' on the Council remain uncertain at this stage. It will have implications on specific project funding bids which have in the past been submitted to European established bodies, it is unclear what/if any mechanism will replace this.

Dependent on the economic impact of an EU exit, this could potentially impact on the valuation of our assets and liabilities; for example, the Council's property portfolio and pension liability. Discussions with Valuers suggest it is extremely difficult to assess any implications at this stage.

Additionally, the EU exit may influence investment and borrowing rates – which has already been apparent from the reduction in the Bank of England base rate in August 2016. The overall wider impact and any specific changes to Local Government finance will be further assessed within the Council's Medium Term Financial Plan.

A general election has been called which will take place on 8th June 2017 providing the opportunity for the general public to vote in a Government to undertake Brexit negotiations. Any change in Government would potentially result in changes to policies, which could impact on Local Government finance.

Efficiency & Rationalisation Programme

2016-17 was the final year of the Council's current 3 year Efficiency and Rationalisation Programme, which targeted £2.26m in financial savings by 31st March 2017 via a number of specific projects:-

Efficiency Programme	3 Year Target Saving
Enhancing Income and Improving Trading	£267,440
Extending Shared Services	£125,000
Corporate Efficiency Projects	£1,180,000
Service Reviews	£535,000
Innovation & Growth	£150,000
TOTAL	£2,257,440

During 2016/17, £240,000 in Procurement related savings (reduced spend as a result of procurement activity being challenged/increased on contract spend etc.) have been realised against the efficiency programme as part of the 2016/17 budget setting process. Additionally, the service review process was completed during 2016/17 - which aimed to fundamentally change the way in which services work, adopting a multi-skilled, streamlined approach in order to become more efficient. Consequently, £535,000 in targeted service review savings has been realised.

However, at the end of 2016/17, there was £431,590 outstanding against the £2.2million target (£443,600 forecast at the time the MTFP was being written) which has been incorporated into the new Efficiency and Rationalisation Programme.

Future Budget Pressures

In addition to the existing efficiency programme, the current MTFP identifies a budget shortfall of £2.7 million by the end of 2020/21. This will potentially be partially met from the new localised Business Rates Retention system, but as discussed above there is uncertainty about how the new system will operate.

The £2.7 million budget deficit and £443,600 (as forecast) in unachieved efficiencies carried forward result in an overall savings requirement of £3.1 million over the four year period 2017/18 – 2020/21. Consequently, a new Efficiency and Rationalisation Strategy has been developed and presented as part of the Medium Term Financial Plan to full Council in February 2017.

The new Efficiency and Rationalisation Strategy aims to both reduce expenditure and increase income. The need to grow income is now more of a priority as the Council moves more towards being self-financing and no longer heavily reliant on direct government funding such as revenue support grant. The strategy has been developed with the underlying principles of protecting frontline service delivery. It is also intended that the strategy is a tool to enable the Council to ensure that its service spending is determined by the established priorities set out in the Corporate Plan.

It is intended that there will be five areas of focus:-

- **Major Procurements** - There is the opportunity to focus attention on a number of large service functions which are currently provided by an external contractor / supplier. A number of significant contracts are coming to an end. This will also allow a fundamental review of these services with proper consideration of the current financial constraints. The contract commitments have sometimes restricted the opportunity to align services across the Alliance with High Peak. The individual projects will focus on Waste Collection & Environmental Services (see more detail on page 17), Leisure Management and Facilities Management.
- **Asset Management Plan** – continuation of the existing priority of rationalising the Council’s asset base with a focus around priorities in order to allow for the necessary capital investment.
- **Growth** – development of a clear focus on housing and economic growth based upon the established Local Plan.
- **Income Generation** – focus on increasing the yield from existing sources on income and a drive towards identifying new sources of income.
- **Rationalisation** – a commitment to reducing expenditure on non-priority areas of spend e.g. management arrangements, channel shift, non-statutory services.

The table below summarises the financial targets assigned to each efficiency project and the estimated profile of achievement. More detail is available within the Efficiency and Rationalisation Strategy which was approved as part of the MTFP by Council in February 2017 and can be found on the Council’s website:

<https://democracy.staffs Moorlands.gov.uk/ieListDocuments.aspx?CId=133&MId=330&Ver=4>

General Fund Efficiency Programme	2017/18	2018/19	2019/20	2020/21	Total
Major Procurements	100,000	275,000	100,000	600,000	1,075,000
Asset Management	50,000	50,000	25,000	25,000	150,000
Growth	65,000	150,000	250,000	300,000	765,000
Income Generation	305,000	355,000	100,000	250,000	1,010,000
Rationalisation	141,000	-	-	-	141,000
TOTAL	661,000	830,000	475,000	1,175,000	3,141,000

2016-17 Financial Performance

Revenue Spending

Revenue spending represents the net cost of consuming supplies and providing services delivered by the Council in its day-to-day business during the year. The financial planning process for 2016/17 was driven by the need to provide effective services while satisfying the on-going economic pressure to become ever more efficient in our use of resources.

What we planned to spend

The original net Revenue budget of £10,014,650 set by the Council for 2016/17 anticipated a £133,820 contribution to reserves in the year. Subsequently £41,000, an unused balance brought forward from 2015/16, was allocated out of reserves to support additional activities in the year. While this increased the budget to £10,055,650 it reduced to £92,820 the net contribution to reserves anticipated for the year.

What we actually spent

The Authority's actual performance against budget resulted in a £412,752 operating surplus in 2016/17, generated as set out in the table below.

Funding levels achieved were £94,428 above expectations owing to better than anticipated levels of retained business rates accruing to the year and some additional Government funding.

Actual spend on activities during 2016/17 was £218,237 lower than anticipated. The under spend was due to savings made across a number of Council services. Other service areas however came under operational cost pressures requiring a net use of reserves of £7,267. This produced, when compared to the contribution into reserves of £92,820 originally budgeted, a further £100,087 boost to the operating surplus. Adjusting the operating surplus for the actual use of reserves gives the figure by which the Authority's usable reserves increased in the year, as £405,485.

	Budget £	Actual £	Variance £
Activities	10,055,650	9,837,413	(218,237)
Funding: External	(10,148,470)	(10,242,898)	(94,428)
Reserves	92,820	(7,267)	(100,087)
Operating Deficit / (Surplus) in the Year		(412,752)	(412,752)
Adding back the actual net use of reserves in year			7,267
Gives the increase in Reserves Generated in 2015/16			(405,485)

As illustrated below the surplus generated increased the value of the Authority's usable reserves to £7.399million.

Revenue Reserves	Brought Forward £000	2016/17 Net Change £000	2016/17 Revenue Balance £000	2016/17 Applied to Capital £000	Carried Forward £000
Capital Support	1,000	73	1,073	(553)	520
Earmarked	2,782	(80)	2,702	0	2,702
General Revenue	3,211	413	3,624	0	3,624
	6,993	406	7,399	(553)	6,846

Both the capital and earmarked reserves have been built up over time to provide funding for future projects and specific activities in line with the Authority's medium term aims and objectives. During 2016/17 £553,000 of the Capital Support Reserve was used to support the Authority's Capital Programme. The General Revenue Reserve is primarily held as a contingency to provide the Authority with operational funds and as a safeguard against financial risk. Current risk-based assessments set the Council's need for a revenue contingency at £1million.

At the end of 2016/17 the reserve stood at £3.624million, which means that a surplus of £2.624million remains available to support future spending plans. The current Medium Term Financial Plan 2017/18 – 2020/21 plans to utilise £1.77m of general contingency reserves to support the Revenue Budget.

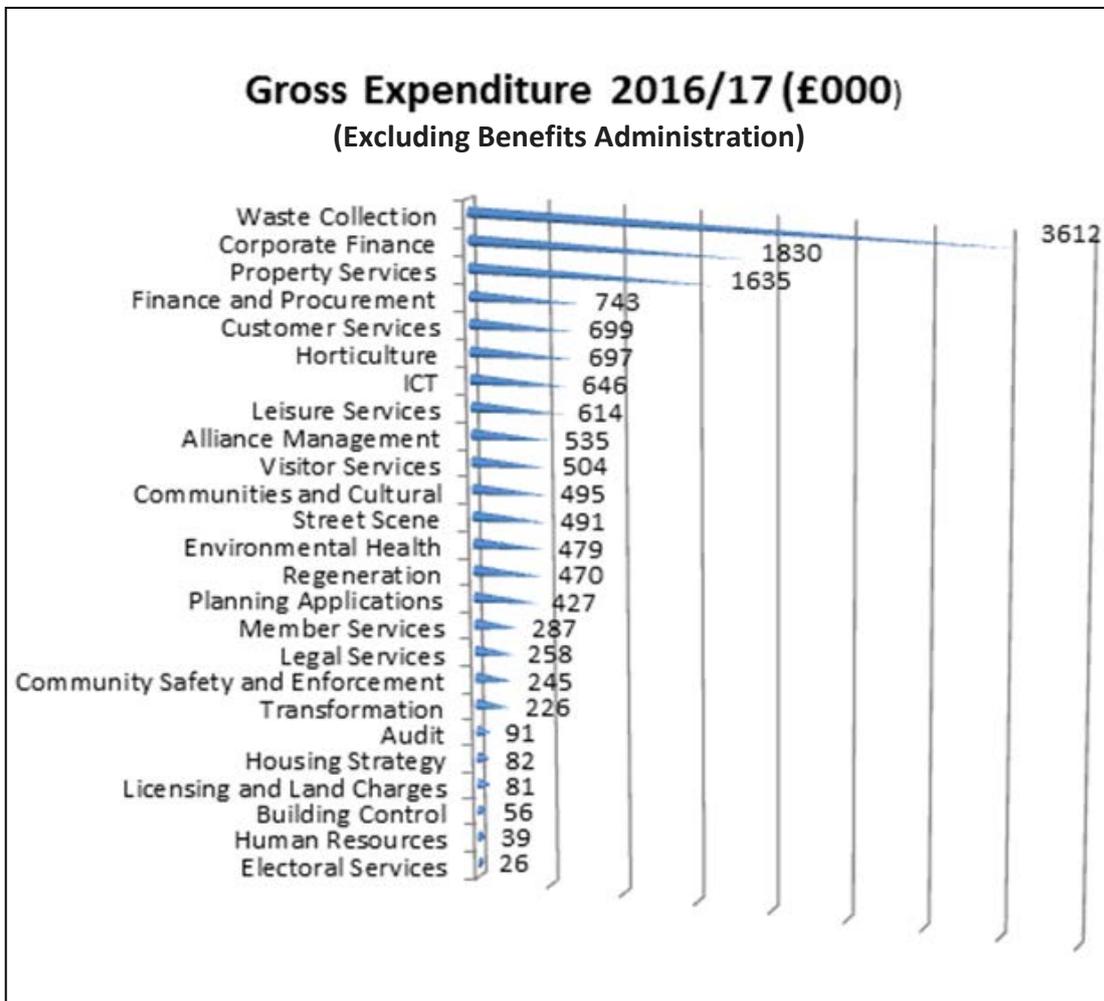
How the money was spent

The Comprehensive Income & Expenditure Statement (CIES) (page 25) summarises the resources that have been generated and consumed in providing services and managing the Council this year. It shows Net Expenditure for the year was £11.357million across the 26 service areas around which the Authority organises and budgets. This figure includes nominal charges made for the use of capital assets and future pension liability. Their inclusion is a requirement to allow comparison between Councils as to the true cost of providing services. Statutory provisions however require that such charges are excluded from the amount charged to council taxpayers.

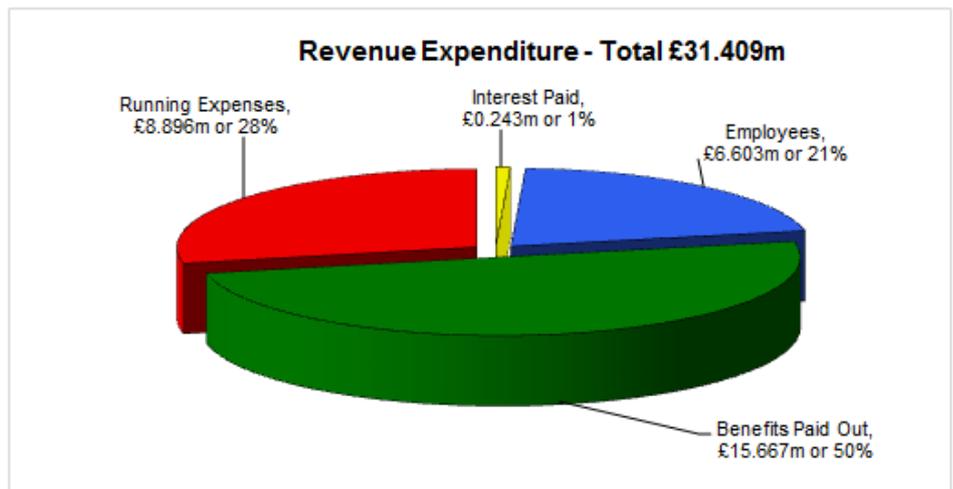
The Expenditure and Funding Analysis (EFA) (page 29) reconciles the service outturn reported in the CIES with the £9.837million spend on activities as measured against the 2016/17 budget. The table below summarises that reconciliation and by adding in external sources of funding and the use of reserves, reveals the actual gross expenditure and income behind the £0.413million surplus generated in the year.

	Gross Expenditure £'000	Gross Income £'000	Net Expenditure £'000
CIES	32,500	(21,143)	11,357
Nominal Adjustments	(1,091)	(429)	(1,520)
EFA	31,409	(21,572)	9,837
Funding :			
External		(10,243)	(10,243)
Reserves		(7)	(7)
	31,409	(31,822)	(413)

An analysis of the £31.409million Gross Expenditure illustrates how actual revenue resources were applied in 2016/17. At £16.14million the administration and payment of Benefits accounted for 51% of the Authority's revenue spend. The chart below profiles the remaining 49% - £15.27million - across the Authority's other service areas.



The four main categories of this spend are employee costs, running expenses, interest paid on borrowing and housing benefit payments made to residents. Running expenses include maintenance of buildings, vehicle costs, and supplies and

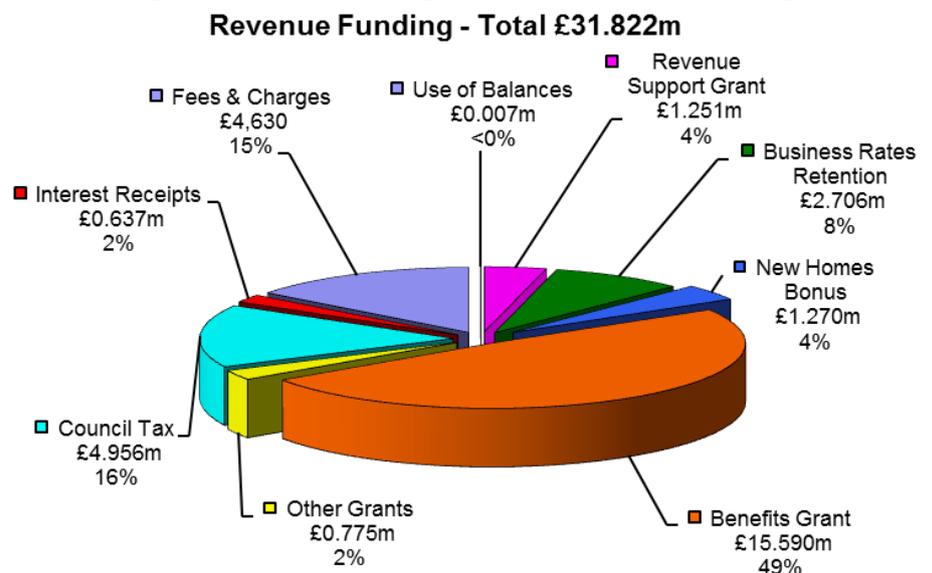


services. The chart below illustrates the proportion in which expenditure was incurred on these categories of expenditure. The largest element at £15.667million is the payment of Housing Benefits on behalf of Central Government

How it was paid for

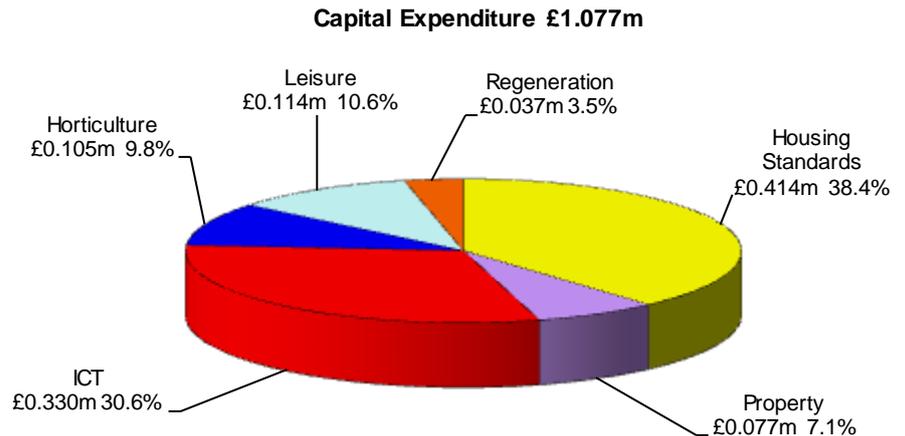
Excluding the £15.59million Housing Benefits grant from Central Government, the chart below illustrates the continuing shift in Local Government finance to generate income locally and become self financing. Of the remaining £16.23million in funding (excluding the Benefit grant)

80% - £12.94million – is from locally generated income streams from council tax, business rates and fees and charges. Of the £3.3million of other grant funding, £1.27million relates to the New Homes Bonus grant, which is a Government grant the Authority benefits from as a result of growth in housing within the District.



Capital Spending

Capital spending either maintains or creates new assets that will contribute to the Council's aims and objectives over more than one year. The Council therefore plans and budgets for capital expenditure by means of a four-year 'rolling' capital programme. This programme was last updated in February 2017 and included capital commitments of £10.7million over the period 2016/17 to 2020-21.



How the money was spent

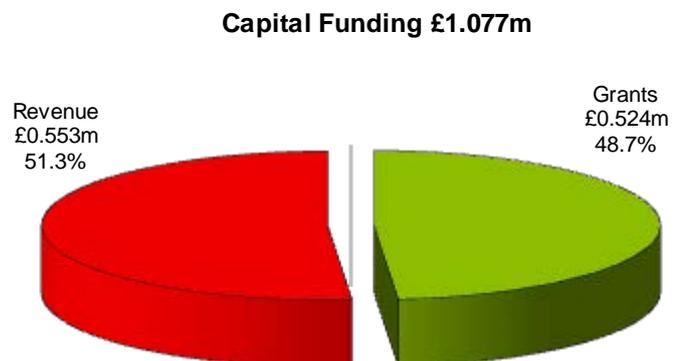
The actual spend in 2016/17 was £1.077 million. This spend was £0.192million less than that budgeted for the year owing to the re-profiling, within the overall programme, of individual projects. Major areas of capital expenditure and significant individual projects included:

- Housing Standards - disabled facilities grants (DFG), (£0.414m);
- Information Technology – upgrading of infrastructure (£0.33m);
- Leisure – refurbishment of play areas (£0.114m)

How it was paid for

There are a number of sources by which the Council can fund capital expenditure. The funding of the 2016/17 capital programme is illustrated below:

- Grants – contributions from third parties and Central Government grants. The latter providing majority funding of the DFG programme.
- Revenue Reserves – over time the Council has built up revenue reserves for the purpose of supporting future capital projects. Some £0.553million was applied to fund the 2016/17 programme.
- Therefore, no borrowing was required to fund capital expenditure



The Balance Sheet Perspective

At the end of 2016/17 the Authority's net worth, as reported on the Balance Sheet, stood at a net asset value of £2.247million. When compared to an opening value of £4.579million at the beginning of the year this represents a reduction in net worth of £2.332million.

	31 March 2016 £000	31 March 2017 £000
Long Term Assets	33,642	32,509
Ascent Loan	16,739	16,792
Net Current Assets (debtors, stock, less creditors, other liabilities)	5,089	4,253
Borrowing	(14,072)	(12,072)
Pensions Liability	(35,330)	(38,130)
Other Long Term Liabilities and Provisions	(1,489)	(1,105)
Net Assets	4,579	2,247
Represented by: Usable Reserves	7,208	7,658
: Unusable Reserves	(2,629)	(5,411)

How can the Authority have experienced such a decrease in value when it generated additional reserves of £413,000 from its revenue activities during the year? The answer is a combination of a reduction in the carrying value of its non-current assets and an increase in the Authority's long term pension liability, offset by a fall in the level of borrowing as at the 31st March 2017.

- Non-current Assets – all the property plant and equipment owned by the Authority are professionally valued on a five year rolling cycle to ensure that their carrying value on the Balance Sheet reflects an up-to-date position. Under capital accounting requirements these assets are subject to an annual depreciation charge. At the end of 2016/17 while certain property values were increased by the valuation process, the annual depreciation charge has reduced the overall carrying value of the assets by some £1million compared to 2015/16.
- Pension Liability – under financial accounting regulations the Authority's Balance Sheet must show the cumulative net value of its pension scheme if all the assets and liabilities became realisable or payable on the 31st March. While in reality pension schemes continue over generations this snap shot measurement draws attention to any underlying long term strengths or weaknesses. The measurements applied to the Council's scheme at the end of 16/17 increased the liability reported on the Balance Sheet by £2.8million to £38.13million. This in-year change was primarily owing to a decrease in the value of the discount factor applied when calculating the long term cash flows of the scheme's assets and liabilities. As such it is an example of how market conditions at the time of measurement can have a material impact on the reported valuation. That said, the value of the pension as reported on the Balance Sheet is a significant liability

for the Council. However because this liability only falls due over the long term, measures have been put in place that ensure the Authority's continuing financial viability. At a national level Government has altered future scheme benefits and entitlements while locally both Council and employee contributions have increased.

- Borrowing – there has been a decrease of £2million in the Council's borrowing which now stands at £12million. Fluctuations in short term borrowing are a normal part of the Council's management of its cash flows. The overall level of borrowing results from the Authority's investment, through its capital programme, in the development of affordable housing in the district. The main vehicle for this strategy is Ascent Housing, the Authority's joint venture with the Your Housing Group Limited. By the end of 16/17 the Council's investment with Ascent Housing stood at £16.792million on the Balance Sheet. Under the terms of the joint venture this investment will be recouped over time through the distribution of rents and sales proceeds of the affordable housing being developed by Ascent. This return on the investment supports the level of borrowing required to fund it.

The Council's Corporate Plan

Following the local elections in May 2015, the Council has developed a new Corporate Plan covering the period 2015-2019 which supports the vision of 'Achieving Excellence in the delivery of high quality services that meet the needs and aspirations of our communities'. The vision is articulated by four aims which are supported by a number of objectives which provide the framework for delivery of individual service plans. These are summarised below:

	Aim	Objectives
1	Help create a safer and healthier environment for our communities to live and work	<ul style="list-style-type: none"> • Increased supply of good quality affordable homes • Develop a positive relationship with communities • Effective relationship with strategic partners • Effective support of community safety arrangements including CCTV • Provision of sports facilities and leisure opportunities focused upon improving health
2	Meet our financial challenges and provide value for money	<ul style="list-style-type: none"> • Effective use of financial and other resources to ensure value for money • Ensure services are easily available to all our residents in the appropriate channels and provided "right first time" • A high performing and well motivated workforce • More effective use of Council assets
3	Help create a strong economy by supporting further regeneration of towns and villages	<ul style="list-style-type: none"> • Encourage business start-ups and enterprises • Flourishing town centres that support the local economy • Encourage and develop tourism • High quality development and building control with an "open for business" approach
4	Protect and improve the environment	<ul style="list-style-type: none"> • Effective recycling and waste management • Promote environmentally sustainable policies and practices • Provision of high quality public amenities, clean streets and environmental health • Provision of quality parks and open spaces • Car parking arrangements that meet the needs of residents, businesses and visitors

Our Performance Framework, which measures our success in delivering the Corporate Plan, also reflects the three pillars of value for money: economy, efficiency and effectiveness and is fully aligned to the Council's new corporate objectives. The Council is currently developing a new Annual Report, which will take stock of the progress made in delivery of the Corporate Plan objectives and use comparative performance and cost measures to help shape the Council's refreshed objectives for the final two years of the 2015-2019 Corporate Plan.



Following the completion of an organisation-wide service transformation process in 2016/17, the Council developed, in partnership with its workforce, a new set of core values called 'CHOICE'. These values are being reinforced and reflected in employee performance and behavioural objectives through the Council's new approach to appraisal and employee development called PEP –Plan, Enable, Perform

Our Performance in 2016/17

The Council used a range of financial and other indicators to measure performance in 2016/17. At the end of March, 66% of the Council's 44 performance targets for the year had been met. Compared to last year 61% of measures had either maintained or improved on their previous year's performance.

The Council also exceeded its targets in a number of areas including: households in temporary accommodation, homelessness prevention, complaints dealt with within 10 working days, council tax and business rates collection, and internal audit recommendations implemented on time, sundry debt reduction, invoices paid on time, and 'Major', 'Minor' and 'other' planning applications processed on time.

The service areas which fell short of target include sickness absence, housing benefits, repeat complaints, planning appeals defended, Council owned business units occupied, and efficiency savings met.

For those measures that fell below the target set for the year we have developed actions for improvement, where feasible, as part of our performance reporting to senior managers and members. As well as comparing performance over time and against target, we also compare our performance with other Councils nationally through local benchmarking clubs and through the Local Government Association's (LGA) online benchmarking tool 'Inform'.

Delivering against our Corporate Aims

The Council's Corporate Plan has four key aims, and below we have highlighted some of our achievements last year in relation to each of them.

Help create a safer and healthier environment for our communities to live and work - This aim covers our objectives around affordable housing, sports and leisure, community safety, community relations and the effectiveness of our strategic partnerships. Last year we:



- ✓ Laid down the foundations for Leek's bus station to become the first site in the Moorlands to be covered by a Public Space Protection Order aimed at stopping activities which have a detrimental effect on local residents.
- ✓ Ran various community safety related awareness raising events including topics such as purse theft and domestic violence.
- ✓ Initiated a support group in Werrington for people & carers living with Dementia
- ✓ Helped deliver 33 affordable homes.
- ✓ Delivered the SPACE scheme in Staffordshire Moorlands, which provides activities throughout the six week summer school holidays.

Meet financial challenges and provide value for money – This aim covers our objectives around value for money, customer access, use of assets and a high performing and motivated workforce. Last year we:



- ✓ Implemented a new system using call credit to target empty properties aiming to increase New Homes Bonus income to the Authority.
- ✓ Successfully bid for funding from the Fraud and Error Reduction Incentive Scheme and received additional funding due to targets being met and exceeded.
- ✓ Exceeded our income collection rates and achieved an overall reduction in sundry debt arrears.
- ✓ Launched a new website, which is now mobile responsive, user-friendly and transactional with new online forms for council tax and benefits.
- ✓ Developed a new performance framework to effectively measure the delivery of our corporate plan priorities.
- ✓ Launched P.E.P our new approach to employee appraisal and development, which links to our core values and behaviours and is supported through a new learning and development partnership with the University of Derby.
- ✓ Completed a full condition survey and review of all of our corporate buildings to identify maintenance and investment costs for the next 30 years.
- ✓ Saw the OTT16 project draw to a close with hubs introduced, rationalised IT assets, promotion of flexible working and increased income from our assets through shared accommodation with partners.

Help create a strong economy by supporting further regeneration of towns and villages – This aim covers our objectives around tourism, flourishing town centres, encouraging new business and promoting an open for business approach in our development and building control functions. Last year we:



- ✓ Completed another key consultation stage on the Local Plan with leaflets sent to every property and business in the district (93,700 of them). The consultation event was the largest to date, with the Council receiving in excess of 10,000 comments.
- ✓ Saw like-for-like growth in the four main tourism metrics Economic Impact of Tourism £261.35m up 7.5% on 2014, Visitor Numbers 5.084m up 8.6% on 2014, Visitor Days 6.142m up 7.6% on 2014, Employment Supported by tourism 3,678 (jobs) up 4.4% on 2014.
- ✓ Held a successful year of varied events and exhibitions at The Nicholson Museum & Art Gallery and produced a town-wide Christmas events programme for Leek.
- ✓ Granted planning permission for Moneystone Quarry development, which will bring in significant jobs, regeneration and economic investment.
- ✓ Determined 90% of 'major' planning applications on time and through our new weekly planning surgeries provided advice and guidance for 186 customers using our development service.

Protect and improve the environment – This aim covers our objectives around waste and recycling, clean streets, environmental health, quality parks and open spaces, environmental sustainability and car parking. Last year we:



- ✓ Maintained our 'green flag' status for Ladderedge Country Park in Leek.
- ✓ Issued 40 fixed penalty notices for environmental crimes such as dog fouling, littering and fly-tipping and carried out 360 patrols.
- ✓ Exceeded our 55% recycling target.
- ✓ Supported 10 community clean-up campaigns.
- ✓ Carried out 100% of 'high risk' premises interventions to safeguard public health
- ✓ Enhanced the protection of Staffordshire Moorlands' special and distinctive character through the designation of two new conservation areas at Oakamoor and Rudyard.
- ✓ Created a new friends group for Birch Gardens in Leek.

Key Strategic Partnerships

Strategic Alliance



In 2009 Staffordshire Moorlands District Council entered into a "Strategic Alliance" (the Alliance) with our neighbours, High Peak Borough Council. The primary aim of the Alliance is, through joint working, to drive through service improvements, whilst reducing costs in order to increase value-for-money and minimise future council tax increases. The arrangement – which has featured a fully integrated Joint Senior Management Team and widespread joint service delivery – crosses both county and regional boundaries. The Alliance sits at the heart of the Council's Efficiency and Rationalisation Strategy.

Affordable Housing Joint Venture

On 21st September 2010 the Council formally entered, through the incorporation of Ascent Housing LLP, into a joint venture with Your Housing Group Limited. The Council has 49% of the shareholding in this Limited Liability Partnership and appoints two out of the four executive board directors. This Joint Venture is the Authority's main vehicle for the provision of affordable housing across the District. Information about the Council's interests in the Joint Venture is contained in more detail within the Group Accounts.

On 31 July 2017 Your Housing Group Limited undertook a corporate restructure. As part of the corporate restructure Moorlands Housing transferred its undertakings into Arena Housing Group Limited, a subsidiary of Your Housing Group Limited. On the same date Arena Housing Group Limited changed its name to Your Housing Limited. Ascent Housing LLP has a £5,000,000 loan with Moorlands Housing which has transferred to Your Housing Limited as part of the restructure. The terms and conditions of the loan are unaffected.

Environment Services Joint Venture

The Council, along with Alliance partner High Peak Borough Council, has agreed in principle to establish a joint venture partnership with Ansa - a subsidiary of Cheshire East Council - to deliver waste collection, street cleaning, grounds maintenance and fleet management services. This project forms part of the new Efficiency and Rationalisation Programme and savings of over £1m (Alliance wide) are expected as a result of the new arrangements. It is anticipated that the new arrangements will be introduced in a phased approach over the next 18 months, with phase one focusing on transferring the currently outsourced High Peak waste service to the new arrangement from August 2017. It is unlikely that any Staffordshire Moorlands services will transfer to the new arrangement until 2018/19. At that point, group accounts will need to be incorporated into the Statement of Accounts to demonstrate the interest the Council has in the joint venture arrangement.

Explanation of the Financial Statements

The Statement of Accounts for the year ended 31st March 2017 has been prepared in accordance with the Accounts and Audit Regulations 2011. The format reflects the requirements of the Code of Practice on Local Authority Accounting in the United Kingdom and the Service Accounting Code of Practice (2016/17), published by the Chartered Institute of Public Finance and Accountancy (CIPFA). The Code of Practice on Local Authority Accounting complies with International Financial Reporting Standards (IFRS) which is a suite of accounting standards used across the world.

The Council's core financial statements, beginning at page 23, are listed below along with a brief explanation of their purpose:

- **Movement on Reserves** - this statement shows the movement in the year on the different reserves held by the Authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus/(Deficit) on the Provision of Services line shows the true economic cost of providing the Authority's services, more details of which are shown in the Comprehensive Income & Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund for council tax setting purposes. The Net Increase/(Decrease) before Transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfers to/from earmarked reserves undertaken by the Council;
- **Comprehensive Income & Expenditure Statement** – this statement is fundamental to the understanding of the Council's activities, in that it reports the net cost for the year of all the functions for which the Council is responsible and demonstrates how that cost has been financed from general government grants and income from local taxpayers;
- **Balance Sheet** - this explains the Council's financial position at the year-end. It provides details of the Council's balances and reserves and its long-term indebtedness. It also shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council; and
- **Cash Flow Statement** - this illustrates the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes.

In addition, the Council is also required to produce two supplementary statements: -

- **Collection Fund** - this reflects the statutory requirement for the Authority to maintain a separate account providing details of receipts of council tax and business rates and the associated payments to precepting authorities.

- **Group Accounts** – these statements show a consolidated Group Accounts for those subsidiaries, associates and joint ventures the Council has a material interest in. In 2016/17, the Council has just one material interest in Ascent Housing LLP; a joint venture in which it holds a 49% share.

The 2016/17 Statement of Accounts shows that our finances remain sound. Revenue and capital spending is controlled by affordable budgets while assets and reserves exist to support services and the achievement of key priorities.

Date: 27th September 2017

Andrew P Stokes BA (Hons), MBA, CPFA, CIHM, CIMSPA
Executive Director & Chief Finance Officer

CERTIFICATE OF APPROVAL BY AUDIT & ACCOUNTS COMMITTEE

I confirm that these accounts were approved by the meeting of the Audit and Accounts Committee held on 27th September 2017.

Councillor Jim Davies
Chair of the Audit & Accounts Committee

Statement of Responsibilities for the Statement of Accounts

The Council's Responsibilities

The Council is required:

- To make arrangements for the proper administration of its financial affairs and to ensure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Executive Director (Chief Finance Officer (CFO));
- To manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets; and
- To approve the statement of accounts.

The Executive Director's Responsibilities

The Executive Director (CFO) is responsible for the preparation of the Authority's Financial Statements. These, in terms of the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code of Practice'), are required to present the true and fair financial position of the Council at the accounting date and its income and expenditure for the year (ended 31st March 2017).

In preparing this Statement of Accounts, the Executive Director (CFO) has:

- Selected suitable accounting policies and applied them consistently;
- Made judgements and decisions that were reasonable and prudent; and
- Complied with the Code of Practice.

The Executive Director (CFO) has also:

- Kept proper accounting records which were up to date; and
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

Certificate of the Executive Director (CFO)

I certify that this Statement of Accounts gives a 'true and fair' view of the financial position of the Council at 31st March 2017 and its income and expenditure for the year.

Andrew P. Stokes BA (Hons), MBA, CPFA, CIHM, CIMSPA

Executive Director & Chief Finance Officer

Staffordshire Moorlands District Council

Statement of Accounting Policy

The purpose of this section is to explain the basis for the recognition, measurement and disclosure of transactions and other events in the accounts.

1. Accounting Policies

The Accounting Policies set out on pages 91 - 101 been applied in producing the statements. They are based on best practice and legislative requirements, including CIPFA's Code of Practice on Local Authority Accounting in the United Kingdom for 2016/17.

2. Accounting Standards Issued, Not Adopted

The 2017/18 Code of Practice introduces changes to a number of the reporting standards to be applied to future Statements. The Authority is obliged to consider what, if any, the impact would have been on these Statements had they applied in 2016/17. As the only such changes relate to authorities that are responsible for pension funds there is no impact to report.

3. Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in part 1 of this section, the Authority has had regard to the materiality of the transactions being reported. It has also had to make certain judgments about complex transactions or those involving uncertainty about future events. The critical judgments made in the Statement of Accounts are:

- There is a high degree of uncertainty about future levels of funding for local government. However, the Authority has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Authority might be impaired as a result of a need to close facilities and reduce levels of service provision;
- The Authority has had to review certain contractual arrangements to decide if they are in the nature of a lease and if so determine whether they were classified as Operational or Finance. These decisions are often based on judgements as to where the practical control of an asset lies;
- The Authority undertakes an annual assessment for indications of impairment of its assets. This assessment is performed by specialist staff with reference to external advice;
- An exercise is performed to assess whether capital spend restores or enhances an asset. A further judgement is then made as to whether there is a consequent requirement to derecognise any existing value of any component of the asset;

4. Assumptions Made about the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors.

However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates. The items in the Authority's Balance Sheet at 31 March 2017 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties
Pensions Liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Authority with expert advice about the assumptions to be applied. A 1% change in the assessed carrying value of the Authority's pension liability equates to £381,300. (Total £38,130,000)
Asset Valuations	The valuations of property, plant and equipment reported in the Balance Sheet and the related depreciation charges made to the CIES are based on an estimation of their value and asset life. A firm of qualified valuers is engaged by the Authority to carry out, for the major assets, a programme of physical valuations to ensure that their carrying values are subject to professional and independent assessment. A 1% change in the assessed carrying value of the Authority's assets equates to £324,830.(Total £32,483,000)

5. Restatement of Previous Years

The 2016/17 CIPFA Code of Local Authority Accounting in the UK requires that an authority present expenditure and income on services on the basis of its reporting segments. These reportable segments are based on the Authority's internal management structure. This is a change from the previous requirement to present expenditure and income in accordance with the Service Expenditure Code of Practice. Note 18 (page77) shows how the net expenditure as reported in the 2015/16 Statements has been restated to provide a meaningful comparison for the current year.

Financial Statements

The core single entity financial statements applicable to all local authorities comprise:

- **Movement in Reserves Statement**
- **Comprehensive Income & Expenditure Statement**
- **Balance Sheet**
- **Cash Flow Statement**

The core financial statements are followed by supporting notes and the supplementary statements relating to:-

- **Collection Fund**
- **Group Accounts** (incorporating the Council's share in Ascent Housing LLP)

Movement in Reserves Statement

This statement shows the movement in the year on the different reserves held by the Authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing the Authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance for council tax setting purposes. The Net Increase/Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves undertaken by the Council.

Movement in Reserves Statement

	Notes	General Fund			Capital		Total Usable Reserves	Unusable Reserves	Total Council Reserves
		General	Earmarked Reserves	Total	Receipts Reserve	Grants Unapplied			
		£000	£000	£000	£000	£000			
Balance at 31 March 2015		(2,983)	(3,794)	(6,777)	0	(164)	(6,941)	12,241	5,300
(Surplus) or deficit on the provision of Services		1,743	0	1,743	0	0	1,743	0	1,743
Other Comprehensive Income and Expenditure		0	0	0	0	0	0	(11,622)	(11,622)
Total Comprehensive Income and Expenditure		1,743	0	1,743	0	0	1,743	(11,622)	(9,879)
Adjustment between accounting basis & funding basis under regulations	6	(2,687)	728	(1,959)	(5)	(46)	(2,010)	2,010	0
Net (Increase)/Decrease before Transfers to Earmarked Reserves		(944)	728	(216)	(5)	(46)	(267)	(9,612)	(9,879)
Transfers to/(from) Earmarked Reserves		716	(716)	0	0	0	0	0	0
(Increase)/Decrease in 2015/16	12	(228)	12	(216)	(5)	(46)	(267)	(9,612)	(9,879)
Balance at 31 March 2016		(3,211)	(3,782)	(6,993)	(5)	(210)	(7,208)	2,629	(4,579)
(Surplus) or deficit on the provision of Services		1,492	0	1,492	0	0	1,492	0	1,492
Other Comprehensive Income and Expenditure		0	0	0	0	0	0	840	840
Total Comprehensive Income and Expenditure		1,492	0	1,492	0	0	1,492	840	2,332
Adjustment between accounting basis & funding basis under regulations	6	(1,897)	553	(1,344)	(3)	(595)	(1,942)	1,942	0
Net (Increase)/Decrease before Transfers to Earmarked Reserves		(405)	553	148	(3)	(595)	(450)	2,782	2,332
Transfers to/(from) Earmarked Reserves		(7)	7	0	0	0	0	0	0
(Increase)/Decrease in 2016/17	12	(412)	560	148	(3)	(595)	(450)	2,782	2,332
Balance at 31 March 2017 carried forward		(3,623)	(3,222)	(6,845)	(8)	(805)	(7,658)	5,411	(2,247)

Comprehensive Income & Expenditure Statement

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

2015/16				Notes	2016/17		
Gross Expenditure	Gross Income	Net Expenditure			Gross Expenditure	Gross Income	Net Expenditure
£000	£000	£000			£000	£000	£000
741	0	741	Alliance Management	610	0	610	
121	0	121	Audit	101	0	101	
787	0	787	ICT	753	0	753	
68	0	68	Human Resources	39	0	39	
284	(20)	264	Member Services	287	(10)	277	
1,837	(340)	1,497	Property Services	1,871	(313)	1,558	
16,760	(16,791)	(31)	Benefits	16,141	(16,154)	(13)	
674	(448)	226	Planning Applications	446	(403)	43	
116	(97)	19	Building Control	56	(60)	(4)	
626	(25)	601	Customer Services	726	(23)	703	
378	(45)	333	Legal Services	258	(7)	251	
212	(41)	171	Electoral Services	30	(30)	0	
143	(354)	(211)	Licensing and Land Charges	81	(276)	(195)	
511	0	511	Regeneration	517	(62)	455	
521	(110)	411	Communities and Cultural	518	(31)	487	
226	(128)	98	Housing Strategy	82	(1)	81	
173	0	173	Transformation	238	0	238	
286	(95)	191	Community Safety and Enforcement	287	(76)	211	
838	(470)	368	Finance and Procurement	789	(422)	367	
439	(23)	416	Corporate Finance	454	(42)	412	
4,040	(1,666)	2,374	Waste Collection	4,153	(1,644)	2,509	
741	(187)	554	Street Scene	620	(185)	435	
916	(3)	913	Leisure Services	1,849	(34)	1,815	
782	(206)	576	Horticulture	783	(170)	613	
631	(697)	(66)	Visitor Services	483	(714)	(231)	
1,132	(746)	386	Environmental Health	328	(486)	(158)	
33,983	(22,492)	11,491	Cost of Services	32,500	(21,143)	11,357	
1,422	(24)	1,398	Other Operating Expenditure	1,206	0	1,206	
1,713	(984)	729	Financing and Investment Income and Expenditure	1,590	(1,016)	574	
(11,874)		(11,874)	Taxation and Non-Specific Grant Income and expenditure		(11,645)	(11,645)	
		1,744	(Surplus) or Deficit on Provision of Services			1,492	
		(3,545)	(Surplus) or Deficit on Revaluation of Property, Plant and Equipment Assets			(524)	
		(8,077)	Remeasurement of the net defined pension benefit liability			1,364	
		(11,622)	Other Comprehensive Income and Expenditure			840	
		(9,878)	Total Comprehensive Income and Expenditure			2,332	

Balance Sheet

The Balance Sheet provides an overall summary of the financial position of the Council as at 31st March 2017. It shows the Council's balances and reserves and its long-term indebtedness, and the value as at the Balance Sheet date of the assets and liabilities recognised by the Council

31st March 2016		Notes	31st March 2017
£000			£000
29,607	Property, Plant & Equipment	7a	28,446
572	Heritage Assets		572
3,339	Investment Properties	7b	3,378
79	Intangible Assets		87
16,784	Long Term Debtors	9	9,820
50,381	TOTAL LONG TERM ASSETS		42,303
1,009	Short Term Investments	14d	500
121	Inventories		102
3,069	Short Term Debtors	9	9,354
6,122	Cash and Cash Equivalents	8	5,970
10,321	TOTAL CURRENT ASSETS		15,926
(2,001)	Short Term Borrowings	14a	(5,019)
(4,354)	Short Term Creditors	10	(3,874)
(877)	Provisions	11	(801)
(7,232)	TOTAL CURRENT LIABILITIES		(9,694)
(12,072)	Long Term Borrowing		(7,053)
(35,330)	Pensions Liability	5c	(38,130)
(1,214)	Other Long Term Liabilities	14a	(854)
(275)	Grants Receipts in Advance - Capital		(251)
(48,891)	TOTAL LONG TERM LIABILITIES		(46,288)
4,579	TOTAL NET ASSETS		2,247
7,208	Usable Reserves	12	7,658
(2,629)	Unusable Reserves	13	(5,411)
4,579	TOTAL RESERVES		2,247

The unaudited accounts were issued on 31st May 2017 and the audited accounts were authorised for issue on 27th September 2017.

Andrew P Stokes BA (Hons), MBA, CPFA, CIHM, CIMSPA
Executive Director & Chief Finance Officer

Cash Flow Statement

This statement summarises the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes.

2015/16		Notes	2016/17
£000			£000
(1,743)	Net Surplus/(Deficit) on the Provision of Services		(1,492)
4,294	Adjustment to Surplus or Deficit on the Provision of Services for Non-Cash Movements	17a	3,201
(671)	Adjust for Item Included in the Net Surplus or Deficit on the Provision of Services that are Investing and Financing Activities	17a	(1,119)
1,880	Net Cash Flows from Operating Activities		590
497	Investing Activities	17c	1,135
2,608	Financing Activities	17d	(1,877)
4,985	Net Increase or (Decrease) in Cash and Cash Equivalents		(152)
1,137	Cash and Cash Equivalents at the Beginning of the Reporting Period	8	6,122
6,122	Cash and Cash Equivalents at the End of the Reporting Period		5,970

Notes to the Financial Statements

The notes to the core financial statements are shown below. Some are dictated by statute while others are included to add clarity.

1. ***Amounts Reported for Resource Allocation Decisions***

Decisions about resource allocation are taken by the Authority's Cabinet on financial reports prepared on a different basis from the accounting policies used in the financial statements. In particular:

- *no charges are made in relation to capital expenditure (whereas depreciation, revaluation and impairment losses in excess of the balance on the Revaluation Reserve and amortisations are charged to services in the Comprehensive Income and Expenditure Statement);*
- *the cost of retirement benefits is based on cash flows (payment of employer's pensions contributions) rather than current service cost of benefits accrued in year;*

The following tables analyse and show the relationship between the statutory statements and the financial information reported to and used by the decision makers.

1a. Expenditure and Funding Analysis

The objective of the Expenditure and Funding Analysis is to demonstrate to council tax payers how the funding available to the Authority (ie government grants, council tax and business rates) for the year has been used in providing services in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. The Expenditure and Funding Analysis also shows how this expenditure is allocated for decision making purposes between the Council's service areas. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

2015/16			2016/17		
Net Expenditure to General Fund Balance	Adjustments Funding & Accounting	Net Expenditure in the CIES	Net Expenditure to General Fund Balance	Adjustments Funding & Accounting	Net Expenditure in the CIES
£000	£000	£000	£000	£000	£000
678	63	741	535	75	610
108	13	121	90	11	101
655	132	787	646	107	753
63	5	68	39	0	39
264	0	264	277	0	277
1,152	345	1,497	1,144	414	1,558
(77)	47	(30)	(13)	0	(13)
212	14	226	24	19	43
18	1	19	(4)	0	(4)
556	45	601	676	27	703
322	10	332	251	0	251
171	0	171	(4)	4	0
(210)	(1)	(211)	(195)	0	(195)
472	39	511	407	48	455
370	41	411	465	22	487
18	80	98	81	0	81
164	9	173	225	13	238
153	38	191	170	41	211
310	58	368	321	46	367
1,033	(617)	416	1,150	(738)	412
1,738	636	2,374	1,968	541	2,509
437	117	554	307	128	435
587	326	913	610	1,205	1,815
538	38	576	576	37	613
(181)	115	(66)	(316)	85	(231)
400	(14)	386	407	(565)	(158)
9,951	1,540	11,491	9,837	1,520	11,357
(10,167)	419	(9,748)	(9,689)	(176)	(9,865)
(216)	1,959	1,743	148	1,344	1,492
(6,777)			(6,993)		
(216)			148		
(6,993)			(6,845)		

1b. Note to the Expenditure and Funding Analysis

This note provides a reconciliation of the main adjustments to Net Expenditure Chargeable to the General Fund to arrive at the amounts in the Comprehensive Income and Expenditure Statement.

2015/16				2016/17			
Adjustments for Capital Purposes	Net Change of the Pension Adjustment	Other Differences	Total Adjustments	Adjustments for Capital Purposes	Net Change of the Pension Adjustment	Other Differences	Total Adjustments
£000	£000	£000	£000	£000	£000	£000	£000
0	79	(16)	63	0	75	0	75
0	16	(3)	13	0	11	0	11
131	0	1	132	107	0	0	107
0	7	(2)	5	0	0	0	0
143	15	187	345	226	9	179	414
0	48	(1)	47	0	0	0	0
0	27	(13)	14	0	19	0	19
0	3	(2)	1	0	0	0	0
0	45	0	45	0	27	0	27
0	12	(2)	10	0	0	0	0
0	0	0	0	0	4	0	4
0	0	(1)	(1)	0	0	0	0
19	21	(1)	39	37	11	0	48
0	40	1	41	0	22	0	22
80	0	0	80	0	0	0	0
0	9	0	9	0	13	0	13
41	0	(3)	38	41	0	0	41
0	54	4	58	0	46	0	46
(434)	(453)	270	(617)	(526)	(606)	394	(738)
463	181	(8)	636	422	119	0	541
113	11	(7)	117	113	15	0	128
326	0	0	326	1,205	0	0	1,205
36	0	2	38	37	0	0	37
0	20	95	115	(31)	9	107	85
(39)	42	(17)	(14)	(593)	28	0	(565)
879	177	484	1,540	1,038	(198)	680	1,520
(366)	1,339	(554)	419	133	1,239	(1,548)	(176)
513	1,516	(70)	1,959	1,171	1,041	(868)	1,344

Adjustments for Capital Purposes

Adjustments to General Fund Balances to meet the requirement of generally accepted accounting practices

Within Cost of Services

- adds in depreciation and impairment on Assets used by the service, and
- adjusts for any revaluation gains and losses on those Assets.

Within Other Income and Expenditure

- Adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets.
- Statutory charges for capital financing i.e. Minimum Revenue Provision and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices.
- Capital grants are adjusted for income not chargeable under generally accepted accounting practices. Revenue grants are adjusted from those receivable in the

year to those receivable without conditions or for which conditions were satisfied throughout the year

- Credited with capital grants receivable in the year without conditions or for which conditions were satisfied in the year.

Net Change for the Pensions Adjustments

Net change for the removal of pension contributions and the addition of IAS 19 Employee Benefits pension related expenditure and income

Within Cost of Services

- The removal of the employer pension contributions made by the Authority as allowed by statute and the replacement with current service costs and past service costs.

Within Other Income and Expenditure

- Records the net interest on the defined benefit liability charged to the CIES.

Adjustments for Other Differences

Other differences between amounts debited/credited to the Comprehensive Income and Expenditure Statement and amounts payable/receivable to be recognised under statute

Within Cost of Services

- Statutory adjustment for a financial instrument relating to a decision to issue a soft loan (below market rates)
- Accounting for the employee accumulated absence liability.

Within Other Income and Expenditure

- Adjustments to the General Fund for the timing differences for premiums and discounts.
- The difference between what is chargeable under statutory regulations for council tax and NNDR that was projected to be received at the start of the year and the income recognised under generally accepted accounting practices in the Code. This is a timing difference as any difference will be brought forward in future Surpluses or Deficits on the Collection Fund.

1c. Expenditure and Income Analysed by Nature

This represents a subjective analysis of the Surplus/Deficit on the Provision of Services as reported in the Comprehensive Income and Expenditure Statement.

	2015/16 £000	2016/17 £000
Employee expenses	8,315	7,644
Other service expenses	25,472	24,562
Depreciation, amortisation and impairment	1,532	2,095
Interest Payments	374	351
Precepts & Levies	1,036	1,073
Payments to Housing Capital Receipts Pool	1	0
(Gain) or Loss on Disposal of Non-current Assets	361	133
Total Expenditure	37,091	35,858
Fees, charges & other service income	(4,949)	(4,668)
Interest and investment income	(695)	(690)
Council Tax	(5,935)	(6,012)
Business Rates	(2,987)	(2,991)
Government Grant	(20,115)	(18,886)
Capital grants and contributions	(667)	(1,119)
Total Income	(35,348)	(34,366)
(Surplus) or deficit on the provision of services	1,743	1,492

1d. Segmental Analysis

This Table shows which services generated the Fees, Charges and Other Income reported at 1c.

2015/16 £000	Fees, Charges and Other Income	2016/17 £000
(20)	Member Services	(10)
(527)	Property Services	(492)
(318)	Benefits	(277)
(448)	Planning Applications	(403)
(97)	Building Control	(59)
(25)	Customer Services	(23)
(45)	Legal Services	(7)
(2)	Electoral Services	(2)
(274)	Licensing and Land Charges	(270)
(2)	Housing Strategy	(6)
(11)	Community Safety and Enforcement	0
(265)	Finance and Procurement	(201)
(15)	Corporate Finance	(34)
(1,666)	Waste Collection	(1,644)
(187)	Street Scene	(184)
(4)	Leisure Services	(3)
(154)	Horticulture	(120)
(795)	Visitor Services	(821)
(90)	Environmental Health	(72)
(4,945)	Total Analysed on a Segmental Basis	(4,628)
(4)	Other Expenditure and Income	(40)
(4,949)	Total	(4,668)

2. Net Cost of Services

The following transactions, included in the Cost of Services in the Comprehensive Income & Expenditure Statement, are considered in more detail:

- a. Member Allowances
- b. Officer Remuneration
- c. Related Party Transactions
- d. Audit Costs
- e. Interest in Companies & Other Entities

2a. Members' Allowances

The Council paid the following amounts to members of the Council during the year.

	2016/17	2015/16
	£	£
Allowances	242,128	242,014
Expenses	11,620	11,650
Total	253,748	253,664

2b. Officers' Remuneration

Remuneration paid to the Authority's senior employees:

Under the management arrangements for the Alliance, costs and responsibilities for senior posts are shared between Staffordshire Moorlands District Council and High Peak Borough Council based on proportion of time allocated to the two Authorities, including Housing Revenue Account responsibilities at High Peak. In line with the regulations the remuneration of senior officers is included in the disclosure within the Statement of Accounts of the Authority by whom they are employed and paid.

Senior Officers with salary between £50,000 and £150,000 during **2016/17**:

2016/17	Salary, Fees and Allowances	Expenses Allowances	Total (excl Pension cont)	Pension Contribution	Total (inc Pension cont)	Proportion of Total charged to HPBC	Net Charge to SMDC
	£	£	£	£	£	£	£
Executive Director & Chief Financial Officer	124,078	6,069	130,147	20,218	150,365	82,701	67,664
Executive Director & Monitoring Officer	118,987	1,330	120,317	19,347	139,664	83,798	55,866
Organisational Development & Transformation Manager	66,237	963	67,200	10,995	78,195	46,917	31,278
Head of Operational Services	67,726	963	68,689	11,242	79,931	43,962	35,969
Audit Services Manager	54,140	4,015	58,155	8,987	67,142	40,285	26,857
Democratic & Community Services Manager	56,323	963	57,286	9,350	66,636	33,318	33,318
Finance & Procurement Manager	54,140	963	55,103	8,987	64,090	32,045	32,045
Regeneration Manager	54,140	963	55,103	8,987	64,090	28,841	35,249
Operations Manager Environment Services	51,773	3,617	55,390	0	55,390	27,695	27,695
Operations Manager Contract Management	51,773	963	52,736	8,594	61,330	33,732	27,598
Operations Manager Direct Services	52,207	963	53,170	8,666	61,836	24,734	37,102
	751,524	21,772	773,296	115,373	888,669	478,028	410,641

Senior Officer with salary over £150,000 during **2016/17**:

2016/17	Salary, Fees and Allowances	Expenses Allowances	Total (excl Pension cont)	Pension Contribution	Total (inc Pension cont)	Proportion of Total charged to HPBC	Net Charge to SMDC
	£	£	£	£	£	£	£
Chief Executive Officer S Baker	160,448	20,874	181,322	26,453	207,775	113,493	94,282

As can be seen from the tables above, there is a recharge to High Peak BC of £591,521 for the posts paid by Staffordshire Moorlands DC. However as a number of the Directors and Senior Service Managers are employed and paid by High Peak BC, there is a recharge back to Staffordshire Moorlands DC of £209,356 as detailed below.

2016/17	Salary, Fees and Allowances	Expenses Allowances	Total (excl Pension cont)	Pension Contribution	Total (inc Pension cont)	Charge to SMDC	Net Charge to HPBC
	£	£	£	£	£	£	£
Executive Director	96,579	963	97,542	11,976	109,518	60,235	49,283
Head of Service - Customer Services*	55,168	811	55,979	6,841	62,820	18,846	43,974
Head of Service - Regulatory Services**	49,230	727	49,957	6,167	56,124	28,062	28,062
Visitor Services Manager	60,474	963	61,437	0	61,437	24,575	36,862
Asset Manager	58,206	963	59,169	7,218	66,387	21,908	44,479
Operational Manager - Planning & Building Control	50,940	963	51,903	6,316	58,219	29,110	29,109
Operational Manager - Customer Services	51,773	963	52,736	6,420	59,156	26,620	32,536
	422,370	6,353	428,723	44,938	473,661	209,356	264,305

* Left February 2017

** Left December 2016

2015/16 Comparatives

Senior Officers with salary between £50,000 and £150,000 during **2015/16**:

2015/16	Salary, Fees and Allowances	Expenses Allowances	Total (excl Pension cont)	Pension Contribution	Total (inc Pension cont)	Proportion of Total charged to HPBC	Net Charge to SMDC
	£	£	£	£	£	£	£
Executive Director & Chief Financial Officer	120,798	6,188	126,986	20,052	147,038	73,519	73,519
Executive Director & Monitoring Officer Organisational Development & Transformation Manager	115,562	3,373	118,935	19,181	138,116	69,058	69,058
Head of Operational Services	65,510	964	66,474	10,874	77,348	38,674	38,674
Audit Services Manager	65,497	964	66,461	10,873	77,334	38,667	38,667
Democratisation & Community Services Manager	51,686	3,354	55,040	8,580	63,620	31,810	31,810
Finance & Procurement Manager	53,856	1,032	54,888	8,940	63,828	31,914	31,914
Legal Services Manager**	51,700	964	52,664	8,572	61,236	30,618	30,618
	97,128	964	98,092	7,280	105,372	52,686	52,686
	621,737	17,803	639,540	94,352	733,892	366,946	366,946

** Legal Services Manager post was made redundant during 2015/16 with termination payments of £53,277 included in the above. A further £39,896 is payable to the Pension Fund, in respect of this redundancy, in the form of additional future contributions, £19,948 of which is recoverable from High Peak BC.

Senior Officer with salary over £150,000 during **2015/16**:

2015/16	Salary, Fees and Allowances	Expenses Allowances	Total (excl Pension cont)	Pension Contribution	Total (inc Pension cont)	Proportion of Total charged to HPBC	Net Charge to SMDC
	£	£	£	£	£	£	£
Chief Executive Officer S Baker	157,775	33,220	190,995	26,191	217,186	107,992	109,194

Senior Officers with between £50,000 and £150,000 charged from High Peak Borough Council during **2015/16**:

2015/16	Salary, Fees and Allowances	Expenses Allowances	Total (excl Pension cont)	Pension Contribution	Total (inc Pension cont)	Proportion of Total charged to SMDC	Net Charge to HPBC
	£	£	£	£	£	£	£
Executive Director	96,272	963	97,235	11,705	108,940	54,470	54,470
Head of Regulatory Services	62,932	963	63,895	7,803	71,698	35,849	35,849
Visitor Services Manager	60,169	963	61,132	0	61,132	24,453	36,679
Assets Manager	57,913	963	58,876	7,108	65,984	21,775	44,209
	277,286	3,852	281,138	26,616	307,754	136,547	171,207

Termination benefits paid to the Authority's non senior employees:

The Authority, in conjunction with High Peak BC, entered into a joint Voluntary Redundancy process during 2010/11, whereby the contracts of a number of employees were approved for termination. Although many of those affected left the Authority in 2011/12, a small number of further departures have occurred annually since then. In 2016/17 one such departure was approved and the costs are reflected in the table below.

(a) Exit package cost band (including special payments)	(b) Number of compulsory redundancies		(c) Number of other departures agreed		(d) Total number of exit packages by cost band		(e) Total cost of exit packages in each band £000	
	2015/16	2016/17	2015/16	2016/17	2015/16	2016/17	2015/16	2016/17
£0 - £20,000	0	0	3	1	3	1	49	17
£20,001 - £40,000	0	0	5	0	5	0	145	0
£40,001 - £60,000	0	0	1	0	1	0	53	0
Total	0	0	9	1	9	1	247	17

In addition to the costs included above, a further £668,742 is payable in future pension contributions on staff departures under this process since 2010/11. These costs are included when determining the banding for individual exit packages. Of the total exit package costs referred to above, £8,726 was charged to High Peak BC in 2016/17 (£52,163 in 2015/16) in respect of shared employees. High Peak BC is also liable for £196,584 of the future pension costs.

In 2015/16 Staffordshire Moorlands DC was liable for £47,990 in redundancy costs incurred by High Peak BC on the departure of shared employees. No shared employees left High Peak in 2016/17, consequently no recharge took place.

No senior officers left the Authority in 2016/17 under the voluntary redundancy programme.

2c. Related Parties

The Council is required to disclose material transactions with related parties - bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. Disclosure of these transactions allows readers to assess the extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Council.

Related Parties:

Central Government - has effective control over general operations of the Council. It provides the statutory framework, provides the majority of funding and prescribes the terms of many transactions with other parties (such as housing benefit).

Local Authorities – such as Staffordshire County Council, Staffordshire Police and Fire Authority and local Parish Councils issue precepts on the Council which are shown in the Collection Fund. The County administers the Authority's pension fund. There are other transactions with these authorities involving service provision and funding.

Subsidiary, associated companies or joint ventures – the Strategic Alliance with High Peak Borough Council (see 2e) involves development of joint working at all levels, including shared resources and staff. The two Authorities, however, retain their political and financial independence and accountability. The Council has a material interest in Ascent Housing LLP, a joint venture company incorporated in 2010 to provide affordable housing across the district. It has been classified as a collaborative activity, which constitutes an arrangement under which there is joint control and is included in the group accounts.

Members - have direct control over the Council's financial and operating policies. The Council also nominates Members to sit on outside bodies. Several Council Members are also Members of Staffordshire County Council, local parish councils, or various local voluntary organisations, which the Council supports financially.

Those charitable organisations that received Authority funding that could be considered a material proportion of their total turnover, where Members have declared an interest were;

Charity	Funding £000
Biddulph in Bloom	5
Staffordshire North & Stoke on Trent Citizens Advice Bureau	23
Leek Citizens Advice Bureau	23
Cheadle Citizens Advice Bureau	23

Council Members make disclosures of relevant interests to the Council's Monitoring Officer, and also have to make declarations on individual committee decisions. The Register of Member Interests is open to public inspection, subject to prior notice, at Moorlands House.

Officers – have scope, in some circumstances, to influence Authority policy. The Chief Executive Officer maintains a record of officer interests which, together with the Authority’s standards and procedures, acts as a guard against undue influence.

Related Party Transactions:

Material transactions with Central and other Local Government organisations are separately reported throughout the Statements, including the analyses of precepts, grants and pension contributions. There are no material transactions or evidence suggesting undue influence in relation to Members or Officers.

2d. Audit Costs

The costs set out below have been incurred in relation to the audit of the Statement of Accounts, certification of grant claims and statutory inspections and to non-audit services provided by the Authority’s external auditors Grant Thornton.

	2016/17 £000	2015/16 £000
Fees payable to the appointed auditors for external audit services carried out for the year	45	45
Fees payable to the external auditors for the certification of grant claims and returns for the year	11	8
Fees payable in respect of other services provided by the external auditors during the year	21	14
Total	77	67

2e. Interests in companies and other entities

The Council has financial interests with a number of entities and actively pursues working in partnership with other organisations where this can improve efficiency and effectiveness in achieving key priorities. Some of the more significant joint arrangements are detailed below:

High Peak Borough Council - Strategic Alliance

On 11th June 2008, the strategic Alliance between Staffordshire Moorlands District Council and High Peak Borough Council was formally sealed at a signing ceremony in the presence of both Council leaders. The aim of the Alliance is not only to produce savings through joint procurement and working, but also to draw on the expertise of both Authorities and, in doing so, improve service provision.

Any costs and savings, incurred and accruing in an accounting period, are accounted for by the relevant Authority. The Alliance related expenditure of SMDC amounted to £3,262,845 in 2016/17 (£2,949,610 2015/16). The corresponding income received from HPBC was £3,537,956 in 2016/17 (£2,344,243 2015/16).

	Paid by SMDC to HPBC	Paid by HPBC to SMDC
	£000	£000
Contribution to Employee Costs	2,212	2,499
Contribution to Other Costs	1,051	1,039
Total	3,263	3,538

Ascent Housing LLP – (Registered Company No OC358082)

Ascent Housing LLP was incorporated as a Limited Liability Partnership on 21 September 2010 and a joint venture of the Council and Your Housing Group Limited. It is classified as a joint venture as the two parties have contractually agreed to share control, such that decisions about activities, that significantly affect returns, require unanimous consent, and both have rights to the net assets of the partnership. The primary role of the Joint Venture is to provide affordable housing throughout the Staffordshire Moorlands. It is the accounts of Ascent LLP that are consolidated with those of the Council to produce Group Accounts.

The Council has a 49% shareholding in this company and appoints two out of the four executive board directors. The remaining shares are held by Your Housing Group Limited. Profits are to be distributed according to shareholding.

A full copy of the Ascent Housing LLP Report and Financial Statements for the Year ended 31 March 2017 can be obtained from Ascent Housing LLP, 602 Aston Avenue, Birchwood, Warrington, WA3 6ZN.

3. Corporate Income and Expenditure

The following transactions, included in the Comprehensive Income & Expenditure Statement, are considered in more detail:

- a. Other Operating Expenditure
- b. Financing & Investment Income & Expenditure
- c. Taxation and non-specific grant income
- d. Grant income

3a. Other Operating Expenditure

2015/16		2016/17
£000		£000
1,036	Parish Council Precepts	1,073
1	Payments to the Government Housing Capital Receipts Pool	0
361	(Gains)/Losses on asset disposal or capital derecognition	133
1,398	Total	1,206

Housing Capital Receipts

In January 2006 the Office of the Deputy Prime Minister (ODPM) changed their position on the pooling of housing capital receipts. Previously the ODPM had advised those authorities that had closed their Housing Revenue Accounts (HRA) that they did not have to pay a proportion of any capital receipt generated by the disposal of an HRA asset to the Secretary of State. Their revised position is that ex-HRA authorities, such as this Council, should be subject to pooling and pay over receipts from HRA sales.

This change, retrospectively effective from the 1st April 2004, was subject to interpretation and challenge. After taking legal advice on the interpretation of the legislation it had been determined that payment should be made. Outstanding amounts up to 31st March 2007 have been paid. However the Council has, on the advice of their Treasury advisors, Capita, formally challenged the requirement to pay over the receipts. The issue has still to be resolved; the ODPM's stance continues to be that the receipts are payable but Capita's advice remains that no payment is due.

3b. Financing and Investment Income and Expenditure

2015/16		2016/17
£000		£000
374	Interest payable and similar charges	351
1,339	Pensions interest cost and expected return on pensions assets	1,239
(695)	Interest receivable and similar income	(691)
(289)	Income and expenditure in relation to investment properties and changes in their fair value	(325)
729	Total	574

3c. Taxation and Non-Specific Grant Income & Expenditure

2015/16		2016/17
£000		£000
(5,935)	Council Tax Income	(6,012)
(2,239)	Retained Business Rates	(2,427)
(3,688)	Non Ringfenced Government Grants	(3,145)
(13)	Capital Grants and Contributions	(61)
(11,875)	Total	(11,645)

3d. Grant Income

The Authority credited the following grants and contributions to the Comprehensive Income and Expenditure Statement in 2016/17.

	2016/17	2015/16
	£000	£000
Credited to Taxation and Non-specific Grant Income		
Revenue Support Grant	(1,311)	(1,897)
Capital Grants	(61)	(13)
Council Tax Freeze Grant	0	(53)
Business Rates Grants	(565)	(749)
New Homes Bonus Grant	(1,269)	(989)
Total	(3,206)	(3,701)
Credited to Services		
Housing Benefits	(15,590)	(16,417)
Disabled Facilities Grant	(1,009)	(654)
New Burdens Grants	(65)	(122)
Safer & Stronger Communities Fund	(65)	(63)
LCTRS Admin Grant	(95)	(81)
Domestic Abuse Grant	0	(115)
IER Section 31 Grant	(28)	(39)
Health Grant	(31)	(110)
Other Third Party Funds	(481)	(230)
Total	(17,364)	(17,831)

4. Termination Benefits

Now included within Note 2b (Officers' Remuneration) above.

5. Retirement Benefits

The impact of accounting for retirement benefits on the Council's Statement of Accounts is considered in the following sections:

- a. Participation in Pension Schemes
- b. Transactions relating to retirement benefits
- c. Assets and Liabilities in relation to retirement benefits
- d. Scheme history
- e. Basis for estimating assets and liabilities
- f. Sensitivity to changes in actuarial assumptions

5a. Participation in Pension Scheme

As part of the terms and conditions of employment of its employees, the Council offers retirement benefits through membership of the Local Government Pension Scheme (LGPS). Although these benefits will not actually be payable until employees retire, the Council has a commitment to make the payments, that need to be disclosed, at the time that employees earn their future entitlements. The Council is a member of the Staffordshire County Pension Fund, which is administered by Staffordshire County Council in accordance with the LGPS Regulations 1997. Overall strategy for the Fund is set by the Pensions Committee, which also monitors performance and administers the scheme. The appointment of Investment Managers is the responsibility of the Pensions Panel. Both bodies are made up of elected members.

Further information can be found in Staffordshire County Council's Superannuation Fund's Annual Report which is available upon request from the Pension Services Section, 2 Staffordshire Place, Tipping Street, Stafford ST16 2DH or via the Fund's website (www.staffspf.org.uk)

The Scheme is known as a 'defined benefit' and 'funded' scheme.

Defined Benefit - the levels of benefit retiring members receive is based on their pay history and length of service

Funded - a Pension Fund of investments is built up from employee and employer contributions to generate income streams out of which retirement benefits are paid. The Council pays contributions to the Pension Fund sufficient to ensure that it can meet future payment obligations. These contributions are set on rates that are determined by Hymans Robertson LLP, the Pension Fund's professionally qualified and independent actuaries and are based on triennial valuations of the fund. The Fund was last revalued as at 31st March 2016 and this set the required employer contribution rates for the 3 years commencing 1st April 2017. As the Fund is effectively underwritten by the employers, any deterioration in performance can

have serious long term financial consequences for the Council. Steps have been taken nationally to mitigate this risk to the local taxpayer, by reforming the LGPS and introducing a greater element of future cost sharing between the scheme employers and the scheme beneficiaries.

5b. Transactions relating to retirement benefits

The Council recognises the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge we are required to make against council tax is based on the cash payable in the year, so the real cost of post employment/retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement during the year:

	2016/17	2015/16
	£000	£000
Comprehensive Income and Expenditure Statement:		
Current service cost	(1,163)	(1,393)
Past service cost (including curtailments)	0	(56)
<i>Net Interest</i>		
Interest cost on defined benefit obligation	(2,765)	(2,762)
Interest income on plan assets	1,526	1,423
Total post employment benefit charged to the Surplus or Deficit on the provision of services	(2,402)	(2,788)
<i>Remeasurements</i>		
Changes in demographic assumptions	455	0
Changes in financial assumptions	(12,666)	7,770
Other experience	1,219	1,268
Return on assets excluding amounts included in net interest	9,624	(964)
Total post employment benefit charged to the Comprehensive Income & Expenditure Statement	(3,770)	5,286
<i>Movement in Reserve Statement</i>		
Reversal of net charges made to the surplus or deficit for the provision of services for post employment benefits in accordance with the Code	2,402	2,788
<i>Actual amount charged against the General Fund Balance for pensions in the year:</i>		
Employers contributions payable to the scheme	970	977

5c. Assets and Liabilities in relation to retirement benefits

The pension liability reported on the Balance Sheet shows the Council's projected liability on its share of the Staffordshire Pension Fund. This represents the underlying commitment to pay retirement benefits in the long run. It is actually a net figure

comprising the following overall assets and liabilities for the Council's share of the Scheme.

Staffordshire Moorlands DC share of Pension Fund assets and liabilities	31-March-17 £000	31-March-16 £000
Fair value of plan assets	54,049	44,328
Present value of defined benefit obligation	(92,179)	(79,658)
Net asset / (liability) arising from defined benefit obligation	(38,130)	(35,330)

Comparison with Pension Reserve.

Pension Reserve (Note 12)	(38,130)	(35,725)
Difference	0	(395)

The £395k difference as at 31st March 2016 represented year 3 of the Authority's three year fund deficit reduction contributions as determined by the Actuary. By paying the full amount due in 2014/15 (year 1) the Authority gained a cash discount on the total amount payable.

The £2.80 million increase in the net liability between years is mainly due to a significant decrease in the net discount rate used to value scheme liabilities. The impact of this has been partially offset by much greater than expected asset returns. The relative movement in individual asset and liability valuations are set out in the following two tables.

Reconciliation of Liabilities (Obligations)

Year Ended	31st March 2017 £000	31st March 2016 £000
Opening defined benefit obligation	79,658	86,673
Current service cost	1,163	1,393
Interest cost on defined benefit obligation	2,765	2,762
Contributions by scheme participants	321	321
Changes in demographic assumptions	(455)	0
Changes in financial assumptions	12,666	(7,770)
Other experience	(1,219)	(1,268)
Benefits paid	(2,580)	(2,364)
Unfunded benefits paid	(140)	(145)
Past service cost (including curtailments)	0	56
Closing Balance at 31 March	92,179	79,658

Reconciliation of Fair Value of Employer Assets

Year Ended	31st March 2017 £000	31st March 2016 £000
Opening fair value of employer assets	44,328	45,080
Interest on plan assets	1,526	1,423
Remeasurements	9,624	(964)
Contributions by the employer	830	832
Contributions by plan participants	321	321
Benefits paid	(2,580)	(2,364)
Unfunded benefits paid	(140)	(145)
Contributions in respect of unfunded benefits	140	145
Closing fair value of employer assets	54,049	44,328

The profile of the scheme's liabilities is summarised in the table below:

Profile of Liabilities	Liability split	Weighted Average Duration*
Active members	33.40%	24.5
Deferred members	24.00%	23.6
Pensioner members	42.60%	11.4
Total	100.0%	

* The Weighted Average Duration is a reflection of the average time until payment of all expected future discounted cash flows. It is determined based on membership and the financial and demographic assumptions used in the most recent actuarial valuation. The shorter the duration, the more 'mature' the employer.

5d. Scheme History

Year Ended	31-Mar-13 £000	31-Mar-14 £000	31-Mar-15 £000	31-Mar-16 £000	31-Mar-17 £000
Fair Value of Employer Assets	42,379	40,381	45,080	44,328	54,049
Present Value of Defined Benefit Obligation	(75,486)	(75,200)	(86,673)	(79,658)	(92,179)
Surplus/ (Deficit)	(33,107)	(34,819)	(41,593)	(35,330)	(38,130)

The liabilities show the underlying commitments that the Authority has in the long run to pay retirement benefits. The total liability of £38.13m has a substantial impact on the net worth of the Authority, as recorded in the Balance Sheet, which now stands, after taking into account these pension costs, at £2.247million.

However, statutory arrangements for funding the deficit mean that the financial position of the Authority remains healthy. The deficit on the scheme will be made good by

increasing contributions over the remaining working life of employees, as assessed by the scheme actuary.

The triennial valuation, undertaken by the scheme actuary in 2016, requires the Council to make deficit reduction payments totalling £1.9 million over the next 3 years. In addition, the Council will make current service contributions of approximately £765,000 in 2017/18.

5e. Basis for estimating assets and liabilities

Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependant on assumptions about salary levels, mortality rates, etc.

The scheme liabilities have been assessed by Hymans Robertson LLP an independent firm of actuaries, with estimates of the County Council Fund being based on the latest full valuation of the scheme as at 31st March 2016.

The principal assumptions used by the actuary have been:

Financial Assumptions

Assumptions as at	31st March 2015 (% per annum)	31st March 2016 (% per annum)	31 st March 2017 (% per annum)
Pension Increase Rate	2.40%	2.20%	2.40%
Salary Increase Rate	4.30%	4.20%	2.80%
Discount Rate	3.20%	3.50%	2.60%

Mortality

Longevity beyond age 65	31st March 2016		31st March 2017	
	Males	Females	Males	Females
Current Pensioners	22.1 years	24.3 years	22.1 Years	24.4 Years
Future Pensioners	24.3 years	26.6 years	24.1 Years	26.4 Years

Commutation

An allowance is included for 50% (50% in 2015/16) of future retirements to elect to take additional tax free cash up to HMRC limits and 75% of the maximum tax-free cash for post-April 2008 service.

Asset Category

The Pension Scheme's assets consist of the following categories, by proportion of the total assets held:

Asset Category	31 st March 2016		31 st March 2017	
	Fund Value £000	Asset Distribution %	Fund Value £000	Asset Distribution %
Equity Securities				
Consumer	3,159	7	3,626	7
Manufacturing	2,584	6	3,126	6
Energy & Utilities	1,011	2	1,340	2
Financial Institutions	2,859	7	3,620	7
Health & Care	2,381	5	3,007	6
Information Technology	2,700	6	3,617	7
Other	53	0	54	0
Debt Securities				
Corporate Bonds (investment grade)	2,231	5	4,014	7
Private Equity				
All *	1,387	3	1,716	3
Real Estate				
UK Property *	3,935	9	4,351	8
Investment Funds and Unit Trusts				
Equities	15,067	34	18,039	34
Bonds	2,264	5	2,956	5
Hedge Funds *	1,038	2	1,061	2
Other *	1,240	3	807	1
Cash and Cash Equivalents				
All	2,421	6	2,715	5
Totals	44,330	100	54,049	100

* denotes asset prices not quoted in an active market

5f. Sensitivity to Changes in Actuarial Assumptions

The assumptions made by the actuary are subject to change between valuation dates as a result of variations in such factors as longevity, investment return and inflation. The table below illustrates the sensitivity to such changes and the consequent impact on the employer liability:

Sensitivity Analysis - change in assumptions at 31/3/17	Approximate % increase to Employer Liability	Approximate monetary amount (£000)
0.5% decrease in Real Discount Rate	9.0%	8,569
0.5% increase in the Salary Increase Rate	1.0%	1,269
0.5% Increase in the Pension increase Rate	8.0%	7,205

6. Adjustments Between Accounting Basis & Funding Basis Under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to arrive at the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure.

2016/17	General Fund Balance £000	Earmarked Reserve £000	Capital Receipts Reserve £000	Capital Grants Unapplied £000	Movement in Unusable Reserves £000
Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:					
Depreciation	(2,099)	0	0	0	2,099
Impairment / Revaluation losses charged to CIES	0	0	0	0	0
Impairment Written Back - Revaluation Gain	31	0	0	0	(31)
Movements in the fair value of Investment Properties	39	0	0	0	(39)
Amortisation of intangible assets	(24)	0	0	0	24
Capital Grants and contributions applied	0	0	0	0	0
Revenue expenditure funded from capital under statute	(530)	0	0	0	530
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	0	0	0	0	0
Derecognition of non-current assets as part of the gain/loss on disposal to the CIES	(133)	0	0	0	133
Reversal of items relating to retirement benefits	(2,402)	0	0	0	2,402
Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:					
Statutory provision for the financing of capital investment	419	0	0	0	(419)
Capital Grants and contributions applied credited to the CIES	474	0	0	0	(474)
Capital Grants and contributions unapplied credited to the CIES	645	0	0	(645)	0
Employers contribution to pension schemes	1,361	0	0	0	(1,361)
Application of grants to capital financing transferred to the Capital Adjustment Account (Capital Grants Unapplied Account)	0	0	0	50	(50)
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the CIES	0	0	0	0	0
Use of Capital Receipts Reserve to finance new capital expenditure	0	0	0	0	0
Contribution from the Capital Receipts Reserve to finance payments to the Government capital receipts pool	0	0	0	0	0
Transfer from Deferred Capital Receipts Reserve upon receipt of cash.	0	0	(3)	0	3
Use of Earmarked Capital Reserve to finance new capital expenditure	0	553	0	0	(553)
Amount by which finance costs charged to the CIES are different from finance costs chargeable in the year in accordance with statutory requirements	53	0	0	0	(53)
Amount by which council tax and business rates income credited to the CIES is different from council tax income calculated for the year in accordance with statutory requirements	269	0	0	0	(269)
Amount by which officer remuneration charged to CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirement	0	0	0	0	0
Total Adjustments	(1,897)	553	(3)	(595)	1,942

2015/16 Comparative Figures	General Fund Balance £000	Earmarked Reserve £000	Capital Receipts Reserve £000	Capital Grants Unapplied £000	Movement in Unusable Reserves £000
Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:					
Depreciation	(1,759)	0	0	0	1,759
Impairment / Revaluation losses charged to CIES	0	0	0	0	0
Impairment Written Back - Revaluation Gain	608	0	0	0	(608)
Movements in the fair value of Investment Properties	3	0	0	0	(3)
Amortisation of intangible assets	(12)	0	0	0	12
Capital Grants and contributions applied	0	0	0	0	0
Revenue expenditure funded from capital under statute	(722)	0	0	0	722
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	0	0	0	0	0
Derecognition of non-current assets as part of the gain/loss on disposal to the CIES	(385)	0	0	0	385
Reversal of items relating to retirement benefits	(2,788)	0	0	0	2,788
Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:					
Statutory provision for the financing of capital investment	435	0	0	0	(435)
Capital Grants and contributions applied credited to the CIES	617	0	0	0	(617)
Capital Grants and contributions unapplied credited to the CIES	50	0	0	(50)	0
Employers contribution to pension schemes	1,273	0	0	0	(1,273)
Application of grants to capital financing transferred to the Capital Adjustment Account (Capital Grants Unapplied Account)	0	0	0	4	(4)
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the CIES	24	0	(24)	0	0
Use of Capital Receipts Reserve to finance new capital expenditure	0	0	20	0	(20)
Contribution from the Capital Receipts Reserve to finance payments to the Government capital receipts pool	(2)	0	2	0	0
Transfer from Deferred Capital Receipts Reserve upon receipt of cash.	0	0	(3)	0	3
Use of Earmarked Capital Reserve to finance new capital expenditure	0	728	0	0	(728)
Amount by which finance costs charged to the CIES are different from finance costs chargeable in the year in accordance with statutory requirements	(29)	0	0	0	29
Amount by which council tax income credited to the CIES is different from council tax income calculated for the year in accordance with statutory requirements	(69)	0	0	0	69
Amount by which officer remuneration charged to CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirement	69	0	0	0	(69)
Total Adjustments	(2,687)	728	(5)	(46)	2,010

7. Capital

This note is broken down into a number of sections covering:

- | | |
|--------------------------------------|---|
| a. Property, Plant & Equipment | f. Information on assets held |
| b. Investment Properties | g. Commitments on capital contracts |
| c. Assets Held for Sale | h. Assets Held under Leases – Authority as Lessee |
| d. Valuation information | |
| e. Capital expenditure and financing | |

7a. Property, Plant & Equipment

The table below analyses capital expenditure, disposals, revaluations and depreciation charged on the non-current assets of the Council.

Movements in 2016/17	Other Land and Buildings £000	Vehicles, Plant, Furniture & Equipment £000	Community Assets £000	Surplus Assets £000	Assets Under Construction £000	Total Property, Plant & Equipment £000
Cost or Valuation						
At April 2016	25,768	9,548	947	388	141	36,792
Additions	6	426	0	0	65	497
Revaluation Increases/(decreases) recognised in the Revaluation Reserve	517	0	0	0	0	517
Revaluation increases/(decreases) recognised in the Surplus/Deficit on the Provision of Services	31	0	0	0	0	31
Derecognition - Disposals	0	0	0	0	0	0
Derecognition - Other **	(46)	(669)	0	0	0	(715)
Other movements in Cost or Valuation	70	0	0	0	(70)	0
At 31 March 2017	26,346	9,305	947	388	136	37,122
Accumulated Depreciation & Impairment						
At April 2016	(245)	(6,938)	0	(2)	0	(7,185)
Depreciation Charge	(1,419)	(677)	0	(3)	0	(2,099)
Depreciation written out to the Revaluation Reserve	7	0	0	0	0	7
Depreciation written out to the Surplus/Deficit on the Provision of Services	0	0	0	0	0	0
Derecognition - Disposals	0	0	0	0	0	0
Derecognition - Other	0	601	0	0	0	601
Other movements in Depreciation & Impairment	0	0	0	0	0	0
At 31 March 2017	(1,657)	(7,014)	0	(5)	0	(8,676)
Net Book Value						
at 31st March 2017	24,689	2,291	947	383	136	28,446
at 31st March 2016	25,523	2,610	947	386	141	29,607

The Property, Plant & Equipment 2015/16 comparative figures are illustrated below:

Movements in 2015/16	Other Land and Buildings £000	Vehicles, Plant, Furniture & Equipment £000	Community Assets £000	Surplus Assets £000	Assets Under Construction £000	Total Property, Plant & Equipment £000
Cost or Valuation						
At April 2015	23,497	10,679	947	440	488	36,051
Additions	0	79	0	0	515	594
Revaluation Increases/(decreases) recognised in the Revaluation Reserve	1,073	0	0	0	0	1,073
Revaluation increases/(decreases) recognised in the Surplus/Deficit on the Provision of Services	608	0	0	0	0	608
Derecognition - Disposals	0	0	0	0	0	0
Derecognition - Other**	(272)	(1,210)	0	(52)	0	(1,534)
Other movements in Cost or Valuation	862	0	0	0	(862)	0
At 31 March 2016	25,768	9,548	947	388	141	36,792
Accumulated Depreciation & Impairment						
At April 2015	(1,714)	(7,333)	0	0	0	(9,047)
Depreciation Charge	(1,001)	(754)	0	(4)	0	(1,759)
Depreciation written out to the Revaluation Reserve	2,470	0	0	2	0	2,472
Depreciation written out to the Surplus/Deficit on the Provision of Services	0	0	0	0	0	0
Derecognition - Disposals	0	0	0	0	0	0
Derecognition - Other	0	1,149	0	0	0	1,149
Other movements in Depreciation & Impairment	0	0	0	0	0	0
At 31 March 2016	(245)	(6,938)	0	(2)	0	(7,185)
Net Book Value						
at 31st March 2016	25,523	2,610	947	386	141	29,607
at 31st March 2015	21,783	3,346	947	440	488	27,004

Depreciation

The following useful lives have been used in the calculation of depreciation:

- Other Land & Buildings - Up to 50 years
- Vehicles, Plant, Furniture & Equipment - 3 to 15 years
- Infrastructure - 25 years

7b. Investment Properties

The following items of income and expenditure have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement:

	2016/17	2015/16
	£000	£000
Rental income from investment property	(307)	(311)
Direct operating expenses arising from investment	21	26
Net (gain)/loss	(286)	(285)

The following table summarises the movement in the fair value of investment properties over the year:

	2016/17	2015/16
	£000	£000
Balance at start of the year	(3,339)	(3,336)
Net (gain) /loss from fair value adjustments	(39)	(3)
Balance at end of year	(3,378)	(3,339)

Fair Value Hierarchy

All the Council's investment property portfolio has been assessed as Level 3 (unobservable inputs) for valuation purposes (see accounting policy 24) for an explanation of fair value levels). There were no transfers between levels 1, 2 and 3 during the year

Valuation Techniques used to determine level 3 Fair Values for Investment Properties

The fair value of investment property has been measured using the Investment Method of Valuation. The valuers have used a desktop valuation relying on data sourced from the Council's property records. Valuations have taken account of the following factors: existing lease terms and rentals taken from the tenancy schedule, independent research into market evidence including Market rentals and yields, and then adjusted to reflect the nature of each business tenancy or void and the covenant strength for existing tenants. There has been no change in the valuation techniques used during the year for investment properties. The table below sets out the basis for the level 3 unobservable inputs applied in the valuation process:-

Investment Properties	As at March 2017	Valuation Technique Used to Measure Fair Value	Unobservable inputs	Range (weighted average used)	Sensitivity
Land	£'000s 34	Market & Income Approach	Adjusted market evidence of rental lettings and sales of similar properties and investment yields	Rental range c. £5.25 to £25 per square foot. Investment Yields c. 5% -13%	Significant changes to the individual inputs in rental growth; vacancy levels and investment yields could affect the reported value
Building	3,344				

Highest and best use of Investment Properties

In estimating the fair value of the Authority's investment properties, the highest and best use of the properties is deemed to be their current use.

7c. Assets Held for Sale

The Council does not currently have any non-current assets classified as 'assets held for sale'.

7d. Valuation Information

The Council carries out a rolling programme that ensures that all Property required to be measured at current value or fair value as appropriate is revalued at least every five years. All valuations were carried out by Urban Vision Partnership Limited, the Council's valuing agents. Valuations of land and buildings were carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. The effective date of each revaluation was 31st March 2017.

The significant assumptions applied in estimating the valuations are:

- that good title can be shown and all valid planning permissions and statutory approvals are in place;
- that the property is connected and has a right to use mains services and that sewers, main services and roads giving access to it have been adopted;
- that an inspection of those parts not inspected would not reveal defects that would affect the valuation;
- that the testing of electrical or other services would not reveal defects that would cause the valuation to alter; and
- that there are no deleterious or hazardous materials or existing or potential environmental factors that would affect the valuation.

The valuation report and annual assessment for "indications" of impairment have been prepared by Stephen Gwatkin MRICS (senior principal surveyor), Urban Vision. There was no evidence of individual assets that had been impaired due to fire or other event consequently there was no requirement for an impairment review.

As a result of the adoption of IFRS 13 all surplus assets were valued at 31st March 2016. These assets were previously valued at existing use; assessment is now made at fair value, highest and best use at level 3 (under fair value hierarchy- see accounting policy 24 for fair value explanations). There were no transfers between levels 1, 2 and 3 during the year. The table below sets out the basis for the level 3 unobservable inputs applied in the valuation process:-

Surplus Assets	As at March 2017	Valuation Technique Used to Measure Fair Value	Unobservable inputs	Range (weighted average used)	Sensitivity
Land	£'000s 315	Market & Income Approach	Adjusted market evidence of rental lettings and sales of similar properties and investment yields	Rental range c. £5 per square foot. Investment Yields c.8% Land Values £5k to £65k per acre	Significant changes to the individual inputs in rental growth; vacancy levels and investment yields could affect the reported value
Building	68				

In addition to those assets which fell due for revaluation within the rolling programme a specific review on potential valuation changes was undertaken. A number of the Authority's high value assets are valued on a Depreciated Replacement Cost basis. The majority of these assets were formally valued at 31st March 2016. It was reported that based on BCIS indices, there has only been a negligible change over the last 12 months and it was not considered significant to bring forward any formal asset valuations.

Vehicles, plant, furniture and equipment are carried at depreciated historic cost as a proxy for current value.

The Table below shows the profile of valuations supporting the Gross Book Value reported as at 31st March 2017.

	Other Land & Buildings	Vehicles, Plant, Equipment	Surplus Assets	Total
	£000	£000	£000	£000
Carried at Historic cost		9,305		9,305
Valued at Current Value as at:				
31 March 2017	2,907	0	0	2,907
31 March 2016	17,632	0	388	18,020
31 March 2015	4,959	0	0	4,959
31 March 2014	523	0	0	523
31 March 2013	325	0	0	325
Total	26,346	9,305	388	36,039

7e. Capital Expenditure and Financing

The total amount of capital expenditure incurred in the year was £1,077,000. Details are shown in the table below, together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed.

	2016/17	2015/16
	£000	£000
Opening Capital Financing Requirement	16,635	16,064
Capital Investment		
Property, Plant and Equipment	497	594
Intangible Assets	49	59
Revenue Expenditure Funded from Capital under Statute	531	722
Loan (Long Term)	0	1,000
	1,077	2,375
Sources of Finance		
Capital Receipts	0	(20)
Government grant and other contributions	(524)	(621)
Sums set aside from Revenue:		
Capital Reserves	(553)	(728)
MRP/ Loans Fund principal	(419)	(435)
	(1,496)	(1,804)
Closing Capital Financing requirements	16,216	16,635
Explanation of movements in year		
Increase in underlying need to borrowing (unsupported by government financial assistance)	0	1,000
Vehicle hire agreements assessed as finance leases added to balance sheet	0	6
Minimum Revenue Provision	(419)	(435)
Increase /(Decrease) in Capital Financing Requirement	(419)	571
<i>Net capital investment in year excluding finance leases added to Balance Sheet</i>	<i>1,077</i>	<i>2,369</i>

Minimum Revenue Provision

The Council is obliged to make an annual charge to revenue for un-financed capital expenditure. The charge is known as Minimum Revenue Provision (MRP). The requirement is based on a simple duty for an authority to make an amount of MRP, which it considers to be "prudent". In 2016/17 the Council made MRP of £419,000. The amount relates to the Council's liability to repay the principal element on vehicles plant and equipment acquired under finance leases.

7f. Information on Assets Held

The main assets held by the Council are:

31 st March 2016 No.		31 st March 2017 No.
3	Town Halls and Council Offices	3
3	Markets	3
2	Industrial Estates	2
16	Public Conveniences	16
1	Depots	1
3	Leisure Centres	3
2	Cemeteries	2
1	Museums	1
31	Total	31

7g. Construction Contracts and Capital Commitments

At 31 March 2017, the Council had no construction contracts in progress.

At 31 March 2017, the Authority has entered into one contract for the construction or enhancement of Property, Plant and Equipment in 2017/18 and future years – this is shown in the table below.

Commitments of this nature at 31 March 2016 amounted to £155,000.

Scheme	Estimated Values £000	Period Investment will Take Place
Biddulph Town Hall	393	2017/18

In addition there are four significant projects committed in the capital programme with contracts yet to be agreed. The major commitments are:

Scheme	Estimated Values £000	Period Investment will Take Place
Victoria Business Park	245	2017/18
Moorlands House	468	2017/18
Leek Buttermarket	124	2017/18
Biddulph Valley Leisure Centre	155	2017/18

Affordable Housing: At 31 March 2017, the Council has a continuing commitment, as part of the Capital Programme, to provide a loan to Ascent Housing LLP, the Joint Venture Company set up with Your Housing Group Limited to provide affordable housing across the district. At 31 March 2017 £14million of the Loan had been drawn. £6million of the original commitment remains.

7h. Assets Held under Leases – Authority as the Lessee

Finance Leases

The Council has acquired a number of buildings, refuse, sweep and parks vehicles under finance leases. The assets acquired under these leases are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts:

	31 March 2017	31 March 2016
	£000	£000
Other Land and Buildings	85	89
Vehicles, Plant, Furniture and Equipment	1,358	1,794
	1,443	1,883

Only peppercorn rentals are payable on leases relating to other land and buildings.

The Authority is committed to making minimum payments under these leases comprising settlement of the long-term liability for the interest in the property acquired by the Authority and finance costs that will be payable by the Authority in future years while the liability remains outstanding. The minimum lease payments are made up of the following amounts:

	31 March 2017	31 March 2016
	£000	£000
Finance lease liabilities (net present value of minimum lease payments):		
• current	360	398
• non-current	854	1,214
Finance costs payable in future years	220	348
Minimum lease payments	1,434	1,960

The minimum lease payments will be payable over the following periods:

	Minimum Lease Payments		Finance Lease Liabilities	
	31 March 2017	31 March 2016	31 March 2017	31 March 2016
	£000	£000	£000	£000
Not later than one year	457	526	360	398
Later than one year and not later than five years	977	1,430	854	1,210
Later than five years	0	4	0	4
	1,434	1,960	1,214	1,612

8. Cash and Cash Equivalents

The balance of Cash and Cash Equivalents is made up of the following elements:

	31 March 2017	31 March 2016
	£000	£000
Cash held by the Council	1	1
Bank Current Accounts	1,567	1,312
Short-Term Deposits	4,402	4,809
Cash and Cash Equivalents Current Assets	5,970	6,122
Bank Overdraft	0	0
Cash and Cash Equivalents Current Liabilities	0	0
Total Cash and Cash Equivalents	5,970	6,122

9. Debtors

An analysis of the bodies and individuals owing money to the Council is as below:

	31 March 2017	31 March 2016
	£000	£000
Central Government bodies	(281)	285
Other Local Authorities	905	1,138
Other entities and individuals	9,175	2,159
LESS Bad Debt Provisions	(445)	(513)
Total Short Term Debtors	9,354	3,069

Long Term Debtors

Debtors due over a period of longer than 12 months are classified as long-term debtors on the balance sheet. At 31st March 2017 these consist of the debenture and loan to Ascent Housing LLP, car loans, and the parish council loan. At 31st March 2016 this also included mortgage advances, previously granted on the Council's former housing stock, the outstanding principal repayment period of which has now come to an end during the year; and a village hall loan, the balance of which is fully repayable in 2017/18, therefore is classed as a short-term debtor on the Balance Sheet.

The Council has entered into a joint venture with Your Housing Group Limited to provide affordable housing across the District and has made a commitment to provide a £5,000,000 debenture. As at 31st March 2015, the full £5,000,000 debenture facility had been drawn by the Joint Venture company Ascent Housing LLP (£1,108,000 in 2011/12, £351,566 in 2012/13, £1,952,663 in 2013/14 and £1,587,771 in 2014/15). This has been disclosed as a long-term debtor on the Balance Sheet. However, because the interest charged on the debenture is currently set at a rate below which Ascent Housing LLP could expect to pay on a comparable loan from the market, the loan is deemed to be a material soft loan. Consequently, the value of the debenture is discounted to the present value of the future cash flows and the long-term debtor value has been adjusted to £2,792,000 to reflect this (see note 14 'Financial Instruments' for more detail).

The Council has also made a commitment to provide a £20,000,000 loan facility to Ascent Housing LLP. As at 31st March 2017, £14,000,000 of the loan facility had been drawn by Ascent Housing LLP. This loan is repayable in tranches, the first of which amounts to £7,000,000 and is due in October 2017. This £7,000,000 tranche is classed as a short-term debtor on the Balance Sheet; the remaining £7,000,000 of the loan is disclosed as a long-term debtor.

Balances at the end of the year were as follows:

	31 March 2017	31 March 2016
	£000	£000
Ascent Loan	7,000	14,000
Ascent Debenture	2,792	2,739
Housing Advances -Council	0	2
Car Loans	15	20
Village Hall Loans	0	8
Parish Council Loan	13	15
Long Term Debtors	9,820	16,784

10. Creditors

An analysis of the bodies and individuals to whom the Council owes money is as below:

	31 March 2017	31 March 2016
	£000	£000
Central Government bodies	(383)	(634)
Other local authorities	(1,635)	(1,924)
Public corporations and trading funds	0	(67)
Other entities and individuals	(1,856)	(1,729)
Short Term Creditors	(3,874)	(4,354)

11. Provisions

2015/16		2016/17
£'000		£'000
(591)	Balance at 1 April	(877)
	<u>NNDR Appeals Provision (Billing Authority Share)</u>	
(413)	Provision Brought Forward	(768)
140	Refunds charged to provision during the year	148
(495)	Increase/ (decrease) in provision	(181)
(768)	NNDR Appeals Provision Carried Forward	(801)

NNDR Appeals

A Provision is made based on the best estimate of the potential liability arising from NNDR appeals against rateable values lodged with the Valuation Office Agency.

12. Usable Reserves

This note sets out the amounts included in Usable Reserves.

	Balance at 1 April 2015 £000	Transfers out 2015/16 £000	Transfers In 2015/16 £000	Balance at 31 March 2016 £000	Transfers out 2016/17 £000	Transfers in 2016/17 £000	Balance at 31 March 2017 £000
General Fund Contingency Reserve	2,983	0	228	3,211	0	412	3,623
General Fund Earmarked Reserve:							
Reserves for Capital schemes	925	(728)	803	1,000	(553)	73	520
Section 106 Commuted Sums	90	(6)	50	134	(11)	0	123
Building Control Reserve	31	(31)	0	0	0	0	0
Insurance Fund	342	(1)	0	341	0	0	341
Local Development Framework	40	0	0	40	0	0	40
Leisure Provision Reserve	50	0	0	50	0	0	50
Efficiency & Rationalisation Reserve	733	(240)	0	493	0	0	493
Pension Reserve	600	0	0	600	0	0	600
Community Reserve	50	0	0	50	0	0	50
Growth Reserve	47	0	13	60	0	0	60
Fuel Reserve	50	0	0	50	0	0	50
Land Charges	84	(10)	0	74	(74)	0	0
Localising Council Tax Support	80	0	0	80	0	0	80
Planning Appeals	100	(43)	0	57	(4)	0	53
IT Strategy & Infrastructure	100	0	0	100	0	100	200
Asset Health & Safety Requirements	0	0	100	100	0	0	100
Staff Conference	0	0	10	10	0	0	10
Elections Reserve	0	0	0	0	0	27	27
Unused Third Party Funds	472	(36)	107	543	(167)	49	425
Total Earmarked Reserves	3,794	(1,095)	1,083	3,782	(809)	249	3,222
Capital Reserves							
Usable Capital Receipts Reserve	0	(20)	25	5	0	3	8
Capital Grants Unapplied	164	(4)	50	210	(50)	645	805
Total Capital Reserves	164	(24)	75	215	(50)	648	813
Total Usable Reserves	6,941	(1,119)	1,386	7,208	(859)	1,309	7,658

The Council's Revenue Reserves are either held as a contingency; are earmarked for specific purposes; or are as a result of 'ring fencing'. A brief description of the reserves is given below.

Reserve	Nature of Reserve
General Fund for Capital Schemes	Earmarked to provide funding for the Council's Capital Strategy
General Fund (Contingency)	Both as a contingency and to temporarily hold balances to be fed back into the short term budgetary process.
Insurance Fund	To meet the cost of any residual MMI liabilities (see Note 15.); to meet the costs of claims which fall below a minimum claim level or for a peril that is uninsured; to fund risk management (RM) activity (per the Council's Risk Management Strategy).
Unused Third Party Funds	These are funds (grants and contributions) from third parties which are unused at the year end but will be used for specific purposes. The key issue is that in the main they will be used in specific pre-ordained areas
Other (earmarked)	<p>These are revenue reserves established on a short term basis to provide funds for Council initiatives in the following areas:</p> <ul style="list-style-type: none"> - to further develop shared working arrangements - encouraging economic and housing growth in the review of leisure provision and promotion - towards future pension liabilities - to dampen impact of fuel price variations - to cover potential costs of localising Council Tax Benefit - local development framework - to support delivery of the efficiency & rationalisation programme and protect against implementation delays - implementation of the IT Strategy and Infrastructure meet Health & Safety Requirements - Staff Conference - to spread the costs of elections over a full term
Building Control	The Council is required by statute to ring fence the profits and losses generated by the 'fee earning' service so as to ensure a breakeven position is achieved over any 3 year rolling period

13. Unusable Reserves

The total unusable reserves included on the balance sheet are shown in the table below;

31 March 2016		31 March 2017
£000		£000
9,674	Revaluation Reserve	9,602
26,289	Capital Adjustment Account	25,666
(2,260)	Financial Instruments Adjustment Account	(2,208)
3	Deferred Capital Receipts Reserve	0
(35,725)	Pensions Reserve	(38,130)
(501)	Collection Fund Adjustment Account	(232)
(109)	Accumulated Absences Account	(109)
(2,629)	Total Unusable Reserves	(5,411)

Revaluation Reserve

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment [and Intangible Assets]. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost,
- used in the provision of services and the gains are consumed through depreciation, or
- disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

2015/16		2016/17
£000	Revaluation reserve	£000
6,318	Balance at 1 April	9,674
3,545	Upward revaluations of assets	532
0	Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services	(8)
3,545	Surplus or deficit on revaluation of non-current assets not posted to the Surplus or Deficit on the Provision of Services	524
(189)	Difference between fair value depreciation and historical cost depreciation	(556)
0	Accumulated gains on assets sold/ scrapped/ Other Movement	(40)
(189)	Amount written off to the Capital Adjustment Account	(596)
9,674	Balance at 31 March	9,602

Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive

Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert current value figures to an historic cost basis).

The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Authority.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

2015/16 £000	Capital Adjustment Account	2016/17 £000
26,562	Balance at 1 April	26,289
	<i>Reversal of items relating to capital expenditure debited or credited to the CIES</i>	
(1,759)	• Charges for depreciation of non current assets	(2,099)
608	• Impairment written back revaluation gain	31
(12)	• Amortisation of intangible assets	(24)
(722)	• Revenue expenditure funded from capital under statute	(530)
(385)	• Derecognition of non current assets part of the gain/loss	(133)
(2,270)		(2,755)
189	Adjusting amounts written out of the Revaluation Reserve	597
(2,081)	Net written out amount of the cost of non-current assets consumed in the year	(2,158)
	<i>Capital financing applied in the year:</i>	
20	• Use of capital Receipts Reserve to finance new capital expenditure	0
617	• Capital grants and contributions credited to the CIES that have been applied to capital financing	474
4	• Applications of grants to capital financing from the Capital Grant Unapplied Account	50
435	• Statutory provision for the financing of capital investment	419
728	• Use of Earmarked Capital Reserve to finance new capital expenditure	553
1,804		1,496
4	Movements in the market value of Investment Properties debited or credited to the CIES	39
26,289	Balance at 31 March	25,666

Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account (FIAA) absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions.

The Authority uses the Account to recognise the accounting loss on material soft loans issued (see Financial Instruments Note 14). The full accounting loss is debited to the Comprehensive Income and Expenditure Statement in the year of issuance and then reversed out of the General Fund Balance to the FIAA in the Movement in Reserves Statement. Over the period of the loan, the balance on the FIAA is reduced by the difference between the actual interest received on the soft loan and the notional interest that would have been received if the loan had been issued at market rate.

2015/16 £000	Financial Adjustment Account	2016/17 £000
(2,231)	Balance at 1 April	(2,260)
(80)	Premiums incurred in the year and charged to the CIES	0
51	Amount by which finance costs charged to the CIES are different from finance costs chargeable in the year in accordance with statutory requirements	52
(2,260)	Balance at 31 March	(2,208)

Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs.

However, statutory arrangements require any benefits earned to be financed as the employer makes contributions to the pension fund (or eventually pays any pensions for which it is directly responsible). The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2015/16 £000	Pension Reserve	2016/17 £000
(42,287)	Balance at 1 April	(35,725)
8,074	Remeasurement of the net defined benefit liability	(1,368)
(2,788)	Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the CIES	(2,402)
1,276	Employers pensions contributions and direct payments to pensioners payable in the year	1,365
(35,725)	Balance at 31 March	(38,130)

14. Financial Instruments

The Council has carried out an analysis of all its financial assets and liabilities with regard to the Code and the results are set out in the following sections:

- a. Categories of Financial Instruments
- b. Material Soft Loans
- c. Re-classification
- d. Fair Value of Assets and Liabilities
- e. Income, Expense, Gains and Losses
- f. Impairment Review
- g. Risk Analysis

14a. Categories of Financial Instruments

Accounting regulations require the “financial instruments” (investment, lending and borrowing of the Council) shown on the Balance Sheet to be further analysed into various defined categories. The investments, lending and borrowing disclosed in the Balance Sheet are made up of the following categories of “financial instruments”.

	Long Term		Current	
	31 March	31 March	31 March	31 March
	2017	2016	2017	2016
	£000	£000	£000	£000
Investments				
Loans and Receivables				
Cash Deposits	0	0	5,970	6,122
Fixed Term Deposits	0	0	500	1,009
Total Investments	0	0	6,470	7,131
Debtors				
Loans and Receivables	9,820	16,784	8,496 *	2,029 *
Total Debtors	9,820	16,784	8,496	2,029
Borrowings				
Financial Liabilities at Amortised Cost				
Fixed Term Borrowing	7,053	12,072	5,019	2,001
Total Borrowings	7,053	12,072	5,019	2,001
Other Long-Term Liabilities				
Finance lease liabilities	854	1,214	360 **	398 **
Total other long-term liabilities	854	1,214	360	398
Creditors				
Financial liabilities at amortised cost	0	0	1,599 *	1,822 *
Total Creditors	0	0	1,599	1,822

* Current Debtors / Creditors – the above table includes ‘trade’ debtors/creditors only, statutory debtors of £1.3m (£1.55m 15/16) and statutory creditors of £1.9m (£2.13m 15/16) are excluded. The current debtors figure is also gross of the bad debt provision of £0.45m (£0.51m 15/16), which is included in the balance sheet.

** Current Deferred Liabilities – are included within the creditors figure on the balance sheet

14b. Material Soft Loans

The Council has entered into a joint venture with Your Housing Group Limited to provide affordable housing across the District and has made a commitment to provide a £5,000,000 debenture. As at 31st March 2015, the full £5million of the debenture facility had been drawn by the Joint Venture company Ascent LLP. There have been no changes to this balance during the year. The debenture is to be fully repaid within a 25 year period.

Interest charged on the debenture is currently set at a rate below which Ascent could expect to pay on a comparable loan from the market, therefore the loan is deemed to be a material soft loan. Consequently, the value of the debenture is discounted to the present value of the future cash flows.

	2016/17 £000	2015/16 £000
Opening Balance	2,739	2,768
Fair value adjustment on initial recognition	0	(80)
Increase in discounted amount	52	51
Other changes	0	0
Closing Balance at year end	2,791	2,739

The interest rate at which the value of the debenture has been discounted has been arrived at by taking the rate at which the Authority could have borrowed at for the same period on the same day the loan was issued, plus an allowance to allow for the risk associated with lending to the Joint Venture.

The Debenture is classified as a long-term debtor on the balance sheet, and is held at fair value. Over the 25 year period, the discounted amount will be increased by the difference between the actual interest received and the notional interest that would have been received if the loan had been made at the higher rate.

14c. Re-classification

No financial instruments were reclassified during 2016/17.

14d. Fair Value of Assets and Liabilities

There are no financial assets or liabilities carried in the balance sheet at fair value on a recurring basis. Therefore, all financial liabilities and financial assets represented by loans and receivables and long-term debtors and creditors are carried on the balance sheet at amortised cost. Their fair values can be assessed by calculating the present value of the cash flows that take place over the remaining life of the instruments, using the following assumptions:

- For other market debt and investments prevailing market rates have been used to provide the fair value, i.e. the rate available for an instrument with the same terms from a comparable lender.

- No early repayment or impairment is recognised.
- Where an instrument has a maturity of less than 12 months or is a trade or other receivable the fair value is taken to be the carrying amount or the billed amount.
- For the valuation and disclosure of fair values of financial assets and liabilities the rates quoted were obtained from Capita Asset Services (the Council's Advisors) using Level 2 Valuations.
- There were no transfers between input levels 1 and 2 during the year.
- There has been no change in the valuation technique used during the year for financial instrument.

The fair values are calculated as follows:

	Fair Value Hierarchy	31 March 2017		31 March 2016	
		Carrying Amount £000	Fair Value £000	Carrying Amount £000	Fair Value £000
Loans and receivables					
Cash deposits		5,970	5,970	6,122	6,122
Fixed term deposits excluding CDs	Level 2	500	501	505	505
Fixed term deposits CDs	Level 1	-	-	504	504
Debtors		8,496	8,496	2,029	2,029
Total		14,966	14,967	9,160	9,160
Long-term Debtors		9,820	9,820	16,784	16,784
TOTAL		24,786	24,787	25,944	25,944
Financial liabilities at amortised cost					
Local Authority Loans	Level 2	12,072	12,262	14,073	14,258
Creditors		1,959	1,959	2,220	2,220
Total		14,031	14,221	16,293	16,478
Long-term Creditors		854	854	1,214	1,214
TOTAL		14,885	15,075	17,507	17,692

The fair value of the financial liabilities is £189,953 more than the carrying amount because the Council's portfolio of loans includes eight fixed rate loans where the interest rate payable is more than the rates available for similar loans at the Balance Sheet date. This shows a notional future loss (based on economic conditions at 31 March 2017) arising from a commitment to pay interest to lenders above current market rates.

Long-term Debtors

Long-term Debtors at 31st March 2017 include a debenture and loan to Ascent Housing LLP, the Joint Venture company, car loans, and a parish council loan; at 31st March 2016 long-term debtors also included a village hall loan and payments due from mortgaged properties. Interest was charged on the principal outstanding on mortgaged properties, set according to the Department of Communities and Local Government Standard National rate, consequently the fair value and carrying value were considered equal.

The debenture has been classified as a material soft loan; and has therefore been recognised in the balance sheet at fair value (as detailed in section b of this note).

Long-term Creditors

Long-term creditors relate to the future lease payments due on the Council's finance leases.

14e. Income, Expense, Gains and Losses

The total gains and losses recognised in the Comprehensive Income and Expenditure Statement in relation to financial instruments are illustrated below. The figures include the interest receivable and payable on investments and borrowings in 2016/17, and the accounting amendments made in relation to the fair value of the debenture to Ascent Housing LLP.

	2016/17				2015/16			
	Financial Liabilities	Financial Assets		Total	Financial Liabilities	Financial Assets		Total
	Financial Liabilities at amortised cost £000	Loans & Receivables £000	Available for Sale £000		Financial Liabilities at amortised cost £000	Loans & Receivables £000	Available for Sale £000	
Interest Expense	(351)	0	0	(351)	(374)	0	0	(374)
Reductions in fair value	0	0	0	0	0	(80)	0	(80)
Total expense in Surplus or Deficit on the Provision of Services	(351)	0	0	(351)	(374)	(80)	0	(454)
Interest Income	0	691	0	691	0	695	0	695
Increases in fair value	0	52	0	52	0	51	0	51
Total Income in Surplus or Deficit on the Provision of Services	0	743	0	743	0	746	0	746
Surplus/Deficit arising on revaluation of financial assets in Other CIES	0	0	0	0	0	0	0	0
Net gain/(loss) for the year	(351)	743	0	392	(374)	666	0	292

Included within the £351,000 interest expense incurred on financial liabilities at amortised cost is the interest payable on finance leases of £128,000. Assets obtained under finance leases are capitalised in the balance sheet and depreciated over the shorter of the lease term and their useful economic lives. The annual lease payments are then allocated between the finance cost and the repayment of the liability so as to produce a constant rate of interest.

14f. Impairment Review

An impairment review has been carried out on the Authority's financial assets to assess the likelihood of repayment. The only asset category where impairment has been applied is general trade receivables. The result of which is included in the accounts as an allowance for bad debts. This is based on historical data and an analysis of

individual debtors. Current and prior year outstanding debtors are impaired by a determined percentage, except where 100% non-payment is assumed. The allowance is allocated to services based on Debtors outstanding at 31 March 2017 and historical write offs.

14g. Risk Analysis

The Authority's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. Risk management within the Council is overseen by the Audit & Accounts Committee in accordance with the Risk Management Strategy approved by Cabinet.

The Authority's treasury team implements the approved Treasury Management Strategy and maintains written Treasury Management Practices (TMP's) covering specific areas, such as interest rate risk, credit risk and the investment of surplus cash. The Council also has a Treasury Management Policy in place, which defines the policies and objectives of its treasury activities. The policy statement refers to the identification, monitoring and control of risk as the prime criteria by which the effectiveness of the Council's treasury management activities will be measured. Accordingly, the analysis and reporting of treasury management activities will focus on the risk implications for the Authority.

Exposure to financial risks is discussed in more detail below:

- **Credit risk** – the possibility that other parties might fail to pay amounts due to the Authority
- **Liquidity risk** – the possibility that the Authority might not have funds available to meet its commitments to make payments
- **Refinancing risk** – the possibility that the Authority might be requiring to renew a financial instrument on maturity at disadvantageous interest rates or terms
- **Market risk** – the possibility that financial loss might arise for the Authority as a result of changes in such measures as interest rates

Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Authority's customers. The following analysis summarises the Authority's potential maximum exposure to credit risk, based on experience of default and non-collection, adjusted to reflect current market conditions.

	Amount at 31st March 2017 £000	Historical experience of default %	Historical experience adjusted for markets conditions at 31st March 2017 %	Estimated maximum exposure to default and non- collectability £000	Estimated maximum exposure at 31st March 2017 £000
Deposits with Banks & Financial Instruments	6,374	0.00%	0.00%	-	-
Customers (non-statutory sundry debtors)	8,496	1.34%	1.34%	114	114

The Authority's exposure to credit risk in relation to deposits with banks and financial institutions cannot be assessed generally as the risk of any institution failing to make repayments will be specific to individual institutions. A risk of irrecoverability applies to all the Authority's deposits, but there was no evidence at 31 March 2017 that this was likely to crystallise.

Customers are assessed, taking into account their financial position, past experience and other factors such as the recent downturn in the economy, with individual credit limits being set in accordance with internal ratings in accordance with parameters set by the Council. The overdue (greater than 28 days) amount from customers can be analysed by age as follows:

Period Overdue	Default Exposure		
	£	%	£
Less than three months	19,155	2%	383
Three to six months	8,447	17%	1,436
Six months to one year	3,932	17%	668
More than one year	152,314	70%	106,620
	183,848		109,107

The Council has registered an interest in the properties of two of the past due debtors outstanding included in the above, which total £36,519.

Treasury Management – lending criteria

The Council uses the creditworthiness methodology recommended by the Council's Treasury advisors. This has been incorporated into the Annual Investment Strategy, which outlines the minimum criteria as established by three of the main credit ratings agencies also including current market data. The Strategy also establishes group limits and recognises only Institutions in International Countries with a AAA (the maximum available) sovereignty rating (excludes the UK).

All investments as at 31 March 2017 were held with institutions that domicile within the United Kingdom, as shown below:

Financial Institution	Country of		Principal Amount Invested (£)
	Domcile	Group/ Parent	
National Westminster Bank Plc	UK	Royal Bank of Scotland Group	£1,471,457
Money Market Funds	UK	Money Market Funds	£1,700,000
Santander UK Plc	UK	Santander UK Plc	£2,700,000
Lloyds Bank Plc	UK	Lloyds Banking Group Plc	£500,000
Total Principal Invested			£6,371,457
<i>Accrued Interest</i>			<i>£2,187.66</i>

Liquidity Risk

Investments

The Authority holds £4.9m in investments as at 31 March 2017. The Treasury Management Strategy establishes limits on investments that can be placed greater than one year, based on the core cashflow forecast. This is to ensure there are sufficient funds available to meet future capital commitments.

The in-house treasury team also monitor short-term liquidity on a daily basis to ensure there are adequate funds easily accessible to cover in-year payments such as precepts, salaries, payments to suppliers and central government. The maturity analysis of investments held at 31 March 2017 was as follows:

	£
Less than one Year	6,371,457
Total	6,371,457

Refinancing Risk

Borrowings

The Council has access to a facility to borrow from the Public Works Loans Board and can also borrow from market lenders for longer-term commitments.

The Council has limits in place to ensure that a significant proportion of its borrowing does not mature for repayment at any one time in the future to reduce the financial impact of re-borrowing at a time of unfavourable interest rates. The maturity structure of financial liabilities is as follows (original principal invested):

Loans Outstanding	31st March	31st March
	2017	2016
	£000	£000
Public Works Loan Board	0	0
Market Debt	0	0
Local Authority Loans	12,000	14,000
Total	12,000	14,000
<i>Maturity Profile</i>		
Less than 1 Year	5,000	0
Between 1 and 5 years	7,000	14,000
Total	12,000	14,000

Market Risk

The Authority is exposed to significant risk in terms of its exposure to interest rate movements on its investments. Movements in interest rates have a significant impact on the Authority. For example, a rise in interest rates would have the following effect:

- Investments at variable rates – the interest income credited to the Comprehensive Income and Expenditure Statement would increase
- Investment at fixed rates – the fair value of the assets will fall (no impact on the balance sheet as all investments carried at carrying value)
- Borrowing at variable rates – the interest payable charged to the Comprehensive Income & Expenditure Statement would increase
- Borrowing at fixed rates – the fair value of fixed rate financial liabilities will fall (no impact on Balance Sheet as held at amortised cost)

The Council carries out its borrowing and investment function within the parameters set in its Treasury Management Strategy, which establishes interest rate exposure. The Council uses the services of a treasury advisor, who issue regular interest rate forecasts to aid decision making when placing investments and setting the annual investment income budget for the following year. Forecasts are updated and reported to the Audit & Accounts Committee, which allows any significant changes in interest rates to be reflected in current budget projections.

At 31 March 2017, if interest rates had been 1% higher with all other variables held constant, the financial effect would be:

	£000
Increase in interest receivable on variable rate investments	(91)
Increase in interest payable on variable rate borrowings	0
Impact on Other Comprehensive Income and Expenditure	(91)
Decrease in Fair Value of Fixed Rate Borrowing	2
Decrease in Fair Value of Fixed Rate Investments	238

The impact of a 1% fall in interest rates would be as above but with the movements being reversed.

Price Risk

The Authority does not invest in equity shares and is therefore not exposed to losses arising from movements in the prices of shares.

Foreign Exchange Risk

The Authority has no financial assets or liabilities denominated in foreign currencies and thus no exposure to loss arising from movements in exchange rates.

15. Contingent Liabilities and Assets

The disclosures made here are based on the FRS12 definitions of contingent assets and liabilities quoted in the Code:

- a possible obligation that arises from past events and whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the organisation's control; or
- a present obligation that arises from past events but is not recognised because:
 - it is not probable that a transfer of economic benefits will be required to settle the obligation, or
 - the amount of the obligation cannot be measured with sufficient reliability.

Contingent Liabilities

Municipal Mutual Insurance – Scheme of Arrangement

Prior to 1992 the Council was insured by Municipal Mutual Insurance (MMI). When MMI ceased accepting new business in 1992/93 the Council was entered into a Scheme of Arrangement (SOA) under Section 425 of the Companies Act 1985. The SOA was triggered on 13 November 2012 following the conclusion of long running legal proceedings. From that date Ernst & Young LLP became responsible for the management of the company's business, affairs and assets. An initial levy of 15% (£9,292) was paid in 2013/14. The levy was reviewed in 2015 with the result that a further payment equivalent to 10% (£8,059) was paid in 2016/17. Annual review of the levy rate is required under the terms of the Scheme and this could lead to the rate being further amended in future, either up or down.

Under the terms of the SOA, the Council now has to meet 25% of any new insurance settlements, relating to its claims, made by MMI. To date, payments amounting to £2,798 have been made under this part of the scheme. An earmarked Insurance reserve, with a balance of £341,117, is currently available to mitigate the financial pressure created by the MMI levy and any other uninsured losses, which might occur in the future.

At 31 March 2017 the Council's outstanding liability under the SOA stood at £80,600.

Planning – Public Inquiries / Judicial Reviews

The Council is involved in a number of planning-related legal proceedings. The modest cost involved in these to date, has been absorbed in the in-year revenue costs of the Authority. There is, however, potential for these costs to escalate in the future, as the legal process develops. It is too early to quantify the likely costs involved, which can be significantly increased if the Council is unsuccessful in defending a Public Inquiry or related civil proceedings and is held liable for the developers' costs.

Contingent Assets

Housing Capital Receipts

As discussed in Note 3, the Council has accounted for the payment of pooling of capital receipts within the accounts as effective from 1 April 2004. If the legal challenge put forward by Capita Treasury Solutions Limited (the Council's Treasury Advisors) was successful, the Council could benefit by approximately £50,000.

16. Events after the Balance Sheet Date

The Statement of Accounts 2016/17 were authorised for issue on 27th September 2017 by Andrew P Stokes, Executive Director (Chief Finance Officer). Events after this date are not reflected in the financial statements or notes.

Where events taking place before this date provided information about conditions existing at 31 March 2017, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

Enquiries with the Council's Senior Management Team have confirmed that there are no other outstanding legal issues, insurance claims or ombudsman complaints, which are likely to have a significant impact on these financial statements.

17. Notes Relating to the Cash Flow Statement

This note provides further analysis of certain figures used in the Cash Flow Statement:

- a. Net cash flows from Operating Activities
- b. Operating Activities (relating to Interest)
- c. Investing Activities
- d. Financing Activities

17a. Net cash flows from operating activities

2015/16		2016/17
£000		£000
(1,743)	Net Surplus or (Deficit) on the Provision of Services	(1,492)
	Adjust net surplus or deficit on the provision of services for non cash movements	
1,759	Depreciation	2,099
(223)	Impairment and downward valuations	102
12	Amortisation	24
80	Reduction in fair value of Soft Loans (non Subsidiary) made in the year	(53)
0	Unwinding the Discount on Deferred Receipts	3
(7)	Adjustments for effective interest rates	0
36	Increase/ (Decrease) in Interest Creditors	(1)
491	Increase/ (Decrease) in Creditors	(1,550)
9	(Increase) /Decrease in Interest and Dividend Debtors	9
(67)	(Increase) /Decrease in Debtors	1,119
12	(Increase) /Decrease in Inventories	19
1,910	Pension Liability	1,436
286	Contributions to/ (from) Provisions	33
0	Carrying amount of non-current assets sold [property plant and equipment, investment property and intangible assets]	
(4)	Movement in Investment Property Values	(39)
4,294		3,201
	Adjust for items included in the net surplus or deficit on the provision of services that are investing or financing activities	
(666)	Capital Grants credited to surplus or deficit on the provision of services	(1,119)
19	Proceeds from the sale of short and long term investments	0
(24)	Proceeds from the sale of property plant and equipment, investment property and intangible assets	0
(671)		(1,119)
1,880	Net Cash Flows from Operating Activities	590

17b. Operating Activities (relating to Interest)

The cash flows for operating activities include the following items:

2015/16		2016/17
£000		£000
697	Interest received	649
(338)	Interest paid	(351)

17c. Investing Activities

2015/16		2016/17
£000		£000
(664)	Purchase of property, plant and equipment, investment property and intangible assets	(469)
(9,000)	Purchase of short-term and long-term investments	(6,100)
(1,012)	Other payments for investing activities	
36	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	
10,500	Proceeds from short-term and long-term investments	6,600
637	Other receipts from investing activities	1,104
497	Net cash flows from investing activities	1,135

17d. Financing Activities

2015/16		2016/17
£000		£000
5,500	Cash receipts or short and long-term borrowing	0
523	Billing Authorities - Council Tax & NNDR Adjustment	521
(415)	Cash payments for the reduction of the outstanding liabilities relating to Finance leases	(398)
(3,000)	Repayments of short and long-term borrowing	(2,000)
0	Other receipts from financing activities	0
2,608	Net cash flows from financing activities	(1,877)

18. Prior Period Restatement of Service Expenditure and Income

Expenditure on services and income relating to or derived from those services is classified in the Comprehensive Income and Expenditure Statement in accordance with the CIPFA Code of Local Authority Accounting in the UK. The 2016/17 Code requires that an authority present expenditure and income on services on the basis of its reporting segments. These reportable segments are based on the Authority's internal management structure. This is a change from the previous requirement to present expenditure and income in accordance with the Service Expenditure Code of Practice. This note shows how the net expenditure as reported in the 2015/16 Statements has been restated to provide a meaningful comparison for the current year.

Net Expenditure (£000)	Central Services	Cultural and Related Services	Environmental and Regulatory Services	Planning Services	Highways	Housing	Corporate & Democratic	Non Distributed Costs	Total Cost of Service
As per 1516 Statements	114	2,530	4,514	1,917	8	674	1,678	56	11,491
Remove Recharges	3,226	(403)	(980)	(430)	(154)	(631)	(143)	0	485
Remove Accommodation Charge	(180)	(18)	(113)	(56)	0	(23)	(95)	0	(485)
Remove Staff Reallocation	201	(262)	137	187	0	(41)	(222)	0	0
New Base 1516	3,361	1,847	3,558	1,618	(146)	(21)	1,218	56	11,491
Alliance Management	714						27		741
Audit	121								121
ICT	787								787
Human Resources	68								68
Member Services							264		264
Property Services	375	146	290	486	200				1,497
Revenues and Benefits	77					(108)			(31)
Planning Applications				226					226
Building Control				19					19
Customer Services	601								601
Legal Services	333								333
Electoral Services							171		171
Licensing and Land Charges	(82)		(129)						(211)
Regeneration				511					511
Communities and Cultural	62	29	7	295			18		411
Housing Strategy						98			98
Transformation	154						19		173
Community Safety and Enforcement			191						191
Finance and Procurement	8					1	359		368
Corporate Finance							360	56	416
Waste Collection			2,374						2,374
Street Scene			547		7				554
Leisure Services		913							913
Horticulture		487	89						576
Visitor Services		272		16	(354)				(66)
Environmental Health	143		189	65		(11)			386
Reallocation Total	3,361	1,847	3,558	1,618	(146)	(21)	1,218	56	11,491
Variance	0	0	0	0	0	0	0	0	0

Notes to the Collection Fund Account

1. Non-Domestic Rates (NDR)

From 1st April 2013 Central Government introduced the Business Rates Retention Scheme. Where previously business rates collected by local authorities were paid over to Central Government as part of a National Pool, under the retention scheme 40% of the business rates is now retained by the Council; 50% is paid to Central Government, 9% to the County Council, and 1% to the Fire & Rescue Authority.

Central Government continues to set a National Non-Domestic Rate Multiplier and, subject to the effects of transitional arrangements, local businesses pay rates calculated by multiplying their Rateable Value by that amount, adjusted by any applicable reliefs or exemptions.

2015/16		2016/17
£48,555,110	Total Non-Domestic Rateable Value at Year End	£48,630,050
49.3p	National Non-Domestic Rate Multiplier	49.7p

2. Council Tax Base

Council tax income derives from charges raised according to the value of residential properties that have been classified into 8 bands, based on valuations as at 1 April 1991. Individual charges are calculated by estimating the amount of income required from the Collection Fund by County Council, Office of the Police & Crime Commissioner, Fire & Rescue Authority and this Council, and dividing this total figure by the council tax base. The council tax base for the year was calculated as follows:

Valuation Band	Proportion of Band D Charge (ninths)	Number of Dwellings in Valuation List		Number of Band D Equivalent Dwellings	
		2015/16	2016/17	2015/16	2016/17
Band A	6	9,517	9,555	4,053	4,155
Band B	7	10,367	10,450	6,398	6,494
Band C	8	10,537	10,551	8,069	8,122
Band D	9	6,106	6,117	5,479	5,586
Band E	11	4,219	4,254	4,751	4,798
Band F	13	1,904	1,913	2,534	2,520
Band G	15	756	763	1,165	1,182
Band H	18	32	32	33	29
Total		43,438	43,635	32,482	32,886
Deduction for non-collection				(422)	(428)
Additional properties and adjustments during the year				0	0
Council Tax Base (Band D equivalent)				32,060	32,458

4. Council Tax & Non-Domestic Rates Income reported on the Comprehensive Income & Expenditure Statement

The Comprehensive Income & Expenditure Statement includes income from Council Tax & Non-Domestic Rates in "Taxation and Non-Specific Grant Income & Expenditure"; this is further detailed in Note 3c in the Notes to the Financial Statements. A reconciliation between the income reported in the Collection Fund Statement and Notes and that shown in Note 3c follows:

2015/16 Council Tax	2015/16 Business Rates		2016/17 Council Tax	2016/17 Business Rates
£000	£000		£000	£000
(5,934)	(2,239)	Note 3c Taxation and Non-Specific Grant Council Tax Income	(6,012)	
		Non-Domestic Rates Retention		(2,427)
(5,867)	(7,310)	SMDC Precept	(5,963)	(7,449)
(73)	256	SMDC share of (Surplus)/ Deficit Distributed in the Year	(65)	318
6	63	SMDC share of actual (Surplus)/ Deficit recorded at 31st March	16	(285)
	36	NDR Levy paid to the Business Rate Pool lead, Staffordshire County Council *		234
	4,716	NDR Tariff**		4,755
(5,934)	(2,239)	Total	(6,012)	(2,427)
0	0	Variance	0	0

* Under the Business Rates Retention system, the NDR levy is a charge on a proportion of growth above the Business Rates Funding Baseline in the year. This is a charge to the General Fund and as such does not feature in the Collection Fund Statement. As a member of a Business Rates Pool, the Council does not have to pay this levy to Central Government, but instead pays 60% of the levy amount to Staffordshire County Council as the Lead of the Business Rates Pool for later use by the Pool according to the Pool agreement.

** The NDR Tariff is the difference between the NDR Baseline and the Funding Baseline, which are set by Central Government as part of the Budget. It is paid to Central Government during the year out of the General Fund and as such does not feature in the Collection Fund Statement.

5. Community Charge

Outstanding arrears in respect of Community Charge are still being collected and these amounts are credited directly to the Council's General Fund.

Group Accounts

The Council is in a collaborative arrangement with Ascent Housing LLP whose primary role is to provide affordable housing throughout the district. The Council has a 49% shareholding in this company and the arrangement is classified as a joint venture. The following group accounts consolidate the Council's share of the net assets and its share of the operating results of the Ascent LLP into the Council's own financial statements.

The group financial statements comprise of:

- Group Movement in Reserves Statement
- Group Comprehensive Income & Expenditure Statement
- Group Balance Sheet
- Group Cash Flow Statement

The purpose of each of these statements is described at each of the core single entity financial statements of the Authority – they are expanded here to show the Authority's share of the activity of the Joint Venture and a consolidated total of the Authority and the Joint Venture.

Group Movement in Reserves Statement

	Single Entity Notes	General Fund			Capital		Total Usable Reserves			Authority's share of Unusable Reserves of the Joint Venture	Total Reserves
		General	Earmarked Reserves	Total	Receipts Reserve	Grants Unapplied	Usable Reserves	Unusable Reserves	Council Reserves		
		£000	£000	£000	£000	£000	£000	£000	£000		
Balance at 31 March 2015		(2,983)	(3,794)	(6,777)	0	(164)	(6,941)	12,241	5,300	0	5,300
(Surplus) or deficit on the provision of Services		1,743	0	1,743	0	0	1,743	0	1,743	0	1,743
Other Comprehensive Income and Expenditure		0	0	0	0	0	0	(11,622)	(11,622)	(4,435)	(16,057)
Total Comprehensive Income and Expenditure		1,743	0	1,743	0	0	1,743	(11,622)	(9,879)	(4,435)	(14,314)
Adjustment between accounting basis & funding basis under regulations	6	(2,687)	728	(1,959)	(5)	(46)	(2,010)	2,010	0	0	0
Net (Increase)/Decrease before Transfers to Earmarked Reserves		(944)	728	(216)	(5)	(46)	(267)	(9,612)	(9,879)	(4,435)	(14,314)
Transfers to/(from) Earmarked Reserves		716	(716)	0	0	0	0	0	0	0	0
(Increase)/Decrease in 2015/16	12	(228)	12	(216)	(5)	(46)	(267)	(9,612)	(9,879)	(4,435)	(14,314)
Balance at 31 March 2016		(3,211)	(3,782)	(6,993)	(5)	(210)	(7,208)	2,629	(4,579)	(4,435)	(9,014)
(Surplus) or deficit on the provision of Services		1,492	0	1,492	0	0	1,492		1,492	0	1,492
Other Comprehensive Income and Expenditure		0	0	0	0	0	0	840	840	4,354	5,194
Total Comprehensive Income and Expenditure		1,492	0	1,492	0	0	1,492	840	2,332	4,354	6,686
Adjustment between accounting basis & funding basis under regulations	6	(1,897)	553	(1,344)	(3)	(595)	(1,942)	1,942	0	0	0
Net (Increase)/Decrease before Transfers to Earmarked Reserves		(405)	553	148	(3)	(595)	(450)	2,782	2,332	4,354	6,686
Transfers to/(from) Earmarked Reserves		(7)	7	0	0	0	0		0	0	0
(Increase)/Decrease in 2016/17	12	(412)	560	148	(3)	(595)	(450)	2,782	2,332	4,354	6,686
Balance at 31 March 2017 carried forward		(3,623)	(3,222)	(6,845)	(8)	(805)	(7,658)	5,411	(2,247)	(81)	(2,328)

Group Comprehensive Income and Expenditure Statement

2015/16 Group Net Total		2016/17		
		Group Expenditure	Group Income	Group Net Total
£000		£000	£000	£000
741	Alliance Management	610	0	610
121	Audit	101	0	101
787	ICT	753	0	753
68	Human Resources	39	0	39
264	Member Services	287	(10)	277
1,497	Property Services	1,871	(313)	1,558
(31)	Benefits	16,141	(16,154)	(13)
226	Planning Applications	446	(403)	43
19	Building Control	56	(60)	(4)
601	Customer Services	726	(23)	703
333	Legal Services	258	(7)	251
171	Electoral Services	30	(30)	0
(211)	Licensing and Land Charges	81	(276)	(195)
511	Regeneration	517	(62)	455
411	Communities and Cultural	518	(31)	487
98	Housing Strategy	82	(1)	81
173	Transformation	238	0	238
191	Community Safety and Enforcement	287	(76)	211
368	Finance and Performance	789	(422)	367
416	Corporate Finance	454	(42)	412
2,374	Waste Collection	4,153	(1,644)	2,509
554	Street Scene	620	(185)	435
913	Leisure Services	1,849	(34)	1,815
576	Horticulture	783	(170)	613
(66)	Visitor Services	483	(714)	(231)
386	Environmental Health	328	(486)	(158)
11,491	Cost of Services	32,500	(21,143)	11,357
1,398	Other Operating Expenditure	1,206	0	1,206
729	Financing and Investment Income and Expenditure	1,590	(1,016)	574
(11,875)	Taxation and Non-Specific Grant Income	0	(11,645)	(11,645)
1,743	(Surplus) or Deficit on Provision of Services			1,492
(3,545)	(Surplus) or Deficit on Revaluation of Property, Plant and Equipment Assets			(524)
(4,435)	Share of the Other Comprehensive Income and Expenditure of the Joint Venture			4,354
(8,077)	Remeasurement of the net defined pension benefit liability			1,364
(16,057)	Other Comprehensive Income and Expenditure			5,194
(14,314)	Total Comprehensive Income and Expenditure			6,686

Group Balance Sheet

31 March 2016 £000		Notes	31 March 2017 £000
29,607	Property, Plant & Equipment		28,446
572	Heritage Assets		572
3,339	Investment Properties		3,378
79	Intangible Assets		87
4,435	Investment in Joint Ventures	1	81
0	Long Term Investments		0
16,784	Long Term Debtors		9,820
54,816	TOTAL LONG TERM ASSETS		42,384
1,009	Short Term Investments		500
121	Inventories		102
3,069	Short Term Debtors		9,354
6,122	Cash and Cash Equivalents		5,970
10,321	TOTAL CURRENT ASSETS		15,926
(2,001)	Short Term Borrowings		(5,019)
(4,354)	Short Term Creditors		(3,765)
(877)	Provisions		(910)
(7,232)	TOTAL CURRENT LIABILITIES		(9,694)
(12,072)	Long Term Borrowing		(7,053)
(35,330)	Net Pension Liability		(38,130)
(1,214)	Other Long Term Liabilities		(854)
(275)	Grants Receipts in Advance - Capital		(251)
(48,891)	TOTAL LONG TERM LIABILITIES		(46,288)
9,014	TOTAL NET ASSETS		2,328
7,208	Usable Reserves - Authority		7,658
(2,629)	Unusable Reserves		(5,411)
4,435	Unusable Reserves - Joint Venture	1	81
9,014	TOTAL RESERVES		2,328

Group Cash Flow Statement

The Group Cash Flow statement shows cash flows between the Council and the Joint Venture entity only, thus it excludes cash flows between the joint venture and the other entities. Therefore the following Group Cash Flow Statement is the same as that presented in the Council's own accounts, it is reproduced here to complete a full set of Group Accounts.

Group Cashflow 2015/16 £000		Group Cashflow 2016/17 £000
(1,743)	Net Surplus/(Deficit) on the Provision of Services	(1,492)
4,294	Adjustment to Surplus or Deficit on the Provision of Services for Non-Cash Movements	3,201
(671)	Adjust for Item Included in the Net Surplus or Deficit on the Provision of Services that are Investing and Financing Activities	(1,119)
1,880	Net Cash Flows from Operating Activities	590
497	Investing Activities	1,122
2,608	Financing Activities	(1,864)
4,985	Net Increase or (Decrease) in Cash and Cash Equivalents	(152)
1,137	Cash and Cash Equivalents at the Beginning of the Reporting Period	6,122
6,122	Cash and Cash Equivalents at the End of the Reporting Period	5,970

Group Accounting Policies

The accounting policies adopted in the accounts of Staffordshire Moorlands District Council equally apply to the Group Accounts, with the addition of the below policies:

1. Critical Judgement in Assessing the Collaborative Activity

The Council's collaborative activity in Ascent LLP with Your Housing Group Limited constitutes an arrangement under which there is joint control owing to the need for unanimous consent for reserved matters on the Ascent LLP Board. As the Council has rights to a share of the net assets, the collaborative arrangement is deemed to be a joint venture under accounting standards resulting in a need for Group Accounts.

2. Basis for bringing the transactions and balances of the Joint Venture into the group accounts

As the collaborative arrangement is a Joint Venture, Equity Accounting for Group Accounts is required under IAS28 *Investments in Associates and Joint Ventures*, IFRS11 *Joint Arrangements*, along with IFRS12 *Disclosures of Interests in Other Entities*. The equity method of accounting for joint ventures requires an investor to bring an investment into its Group Balance Sheet at cost and then to adjust the carrying value by the change in the investor's share of the joint venture's net assets. The investor calculates its share of the joint venture's operating results for the year and includes this amount in the Group Comprehensive Income & Expenditure Statement immediately after its group operating result. The investor's share of the net assets of the joint venture should be included in the Group Balance Sheet.

Notes to the Group Accounts

The notes to the financial statements of the single entity accounts of Staffordshire Moorlands District Council equally apply to the Group Accounts. Notes specific to the Group Accounts illustrate the Authority's material relationship with the Joint Venture and the Authority's share of the Joint Venture's activities:

1. Ascent Housing LLP – Registered Company No OC35082

Ascent Housing LLP was incorporated as a Limited Liability Partnership on 21 September 2010 as a collaborative activity between the Council and Your Housing Group Limited. It is classified as a joint venture as the two parties have contractually agreed to share control, such that decisions about activities that significantly affect returns require unanimous consent, and both have rights to the net assets of the entity. The primary role of the Joint Venture is to provide affordable housing throughout the Staffordshire Moorlands.

Ascent Housing LLP has two Designated Members: the Council has a 49% shareholding in this company; and the remaining 51% of shares are held by Your Housing Group Limited. Profits are to be distributed amongst the Members according to shareholding.

Each Designated Member appoints two out of the four executive board directors and votes are divided equally.

The Council's share of Ascent Housing LLP's assets and liabilities are as follows:

2015/16 £000	Ascent Housing LLP (49%)	2016/17 £000
(356)	Operating (Profit) / Loss	(237)
331	Expenses (including Taxation)	328
(25)	Total (Profit) / Loss	91
25	Recognition of Profits/(Losses) suspended as exceed Council's interest in Joint Venture	(91)
0	Total (Profit) / Loss included within the Group Comprehensive Income and Expenditure Statement	0
17,831	Long Term Assets	12,777
1,944	Current Assets	2,467
19,775	Total Assets	15,244
(2,913)	Current Liabilities	(2,899)
(12,402)	Long Term Liabilities	(12,355)
(15,315)	Total Liabilities	(15,254)
4,460	Total Net Assets / (Liabilities)	(10)
(25)	Recognition of (Profits)/Losses suspended as exceed Council's interest in Joint Venture	91
4,435	Total Net Assets / (Liabilities) included within the Group Balance Sheet	81

2. Losses made by the Joint Venture

Under the provision of IAS28, where the Council's share of losses of the Joint Venture equals or exceeds its interest in the Joint Venture, the Council discontinues recognising its share of further losses. Under the agreement of the Joint Venture, the Council has not incurred any legal or constructive obligation to meet these losses or made payments on behalf of the Joint Venture, therefore no liability is recognised.

Under IAS 28, the Council will resume recognising its share of any future profits reported by the Joint Venture only after its share of the profits equals the share of the losses not recognised. Ascent LLP first reported a loss in 2013/14. Any profits realised since then have not yet equalled that loss, therefore the interest is still in a cumulative loss position. The table below shows the balance of the losses to be offset against future profits.

2015/16 £000	SMDC 49% Share of Loss on Profit and Loss Account	2016/17 £000
226	Losses brought forward	201
(25)	In year profits offset against prior year losses before recognition in the balance of the investment in group accounts	91
201	Losses carried forward	292

3. Capital Commitments and Cash Flows in the Joint Venture

A debenture of £5million was fully issued to Ascent Housing by 31st March 2015.

The Council has also made available to Ascent Housing LLP a £20million loan facility. As at 31st March 2016 a total of £14million of this facility had been drawn and there have been no further drawdowns by 31st March 2017; the remaining capital commitment on this loan amounts to £6million.

In addition to the payments of the Loan from the Council to Ascent LLP during the year, the Council has received interest payments from Ascent LLP of £490,100 for the loan and £100,000 for the Debenture.

4. Risks associated with the Council's interest in Ascent Housing LLP

The prime purpose of the joint venture is the development of affordable housing within the District. The properties developed appear on the Group Balance Sheet, consolidated under accounting standards at current value, determined as the amount that would be paid for the asset in its existing use (existing use value). The Council's share of Ascent's net assets in the Group Balance Sheet in the table at note 1 reflects the worth in these assets. As such it is indicative of the underlying strength of the asset base built up by the Joint Venture. Therefore, the Council remains confident that the underlying business plan and asset base are robust and sufficient to achieve the cost effective development of affordable housing across the District.

Going concern

Additional assurance that Ascent LLP continues to be a going concern is provided by Ascent's audited statements. As one of the two equal Designated Members of the Joint Venture, the Council is represented on the Board of Members of Ascent LLP, where confidence is given of Ascent's continuation of its long-term business plan. The need for affordable housing in the area - the prime purpose of the entity - and market conditions for such continue. As such, there is no indication of a need to write down or devalue or otherwise provide for the Council's investment in the Joint Venture or non-repayment of the Loan/ Debenture.

Loan

A Deed of priority between the Designated Members of the Joint Venture (the Council and Your Housing Group Limited) and the Joint Venture entity (Ascent Housing LLP) states that the Council would become a preferential creditor for any proportion of the £20million loan as described in the Capital Commitments note above, which were still outstanding in the event of the winding-up of the entity. To further recognise this risk, the Council charges a 1.25% interest premium in addition to the normal interest on the loan.

Debenture

As well as the Council, the other investor in the entity, Your Housing Group Limited, has also provided a £5million debenture to Ascent LLP. The ultimate repayment of these debentures to both Designated Members would be viewed equally.

If, in the event of the winding-up of the entity, all Designated Members did not receive repayment in full of all the sums owed to them, any shortfalls would be apportioned between Designated Members in order that each bears its respective share.

There has been no change in the level of these risks between the current and previous year.

5. Contingent Liabilities

The Ascent LLP accounts disclose one contingent liability: "The Association receives capital grant from the Homes and Community Agency, which is used to fund the acquisition and development of housing properties. In certain circumstances upon disposal of grant funded properties the Group is required to recycle this grant by crediting the Recycling Capital Grant Funding."

6. Ascent Housing LLP

The Ascent Housing LLP Report and Financial Statements for the year ended 31 March 2017 can be obtained from the registered office – 602 Aston Avenue, Birchwood, Warrington, WA3 6ZN.

7. Your Housing Group Limited Corporate Restructure

On 31 July 2017 Your Housing Group Limited undertake a corporate restructure. As part of the corporate restructure Moorlands Housing transfers its undertakings into Arena Housing Group Limited, a subsidiary of Your Housing Group Limited. On the same date Arena Housing Group Limited changes its name to Your Housing Limited. Ascent Housing LLP has a £5,000,000 loan with Moorlands Housing which transfers to Your Housing Limited as part of the restructure. The terms and conditions of the loan are unaffected.

Accounting Policies

1. General Principles

The Statement of Accounts summarises the Authority's transactions for the 2016/17 financial year and its position at the year-end of 31 March 2017. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015. Those Regulations require the Statement of Accounts to be prepared in accordance with proper accounting practices.

These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2016/17 supported by International Financial Reporting Standards (IFRS).

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

2. Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the Authority transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority.
- Revenue from the provision of services is recognised when the Authority can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority.
- Supplies are recorded as expenditure when they are consumed – where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.
- The resources available are concentrated on identifying and accruing individual transactions of £5,000 and above.
- An Accumulated Absences creditor balance is maintained to reflect the value of time owed to employees for accrued holidays, TOIL (time off in lieu) and flexitime. This balance is based on an historic value subject to annual review and

amendment where there have been significant changes in staff numbers or working patterns.

3. Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial instruments repayable without penalty on notice of not more than 24 hours.

Cash equivalents are highly liquid investments that mature in no more than three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

4. Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance.

Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

5. Charges to Revenue for Non-Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding assets during the year:

- depreciation attributable to the assets used by the relevant service;
- revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off;
- amortisation of intangible assets attributable to the service.

The Authority is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisation. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the Authority in accordance with statutory guidance.

Depreciation, revaluation and impairment losses and amortisation are therefore replaced by the contribution in the General Fund Balance [MRP], by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

6. Employee Benefits

Benefits Payable during Employment

Short-term employee benefits are those due to be settled wholly within 12 months of the year-end. They include such benefits as salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits (e.g. cars) for current employees and are recognised as an expense for services in the year in which employees render service to the Authority. An accrual is made for the cost of holiday entitlements (or any form of leave, e.g. time off in lieu) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday entitlements are charged to revenue in the financial year in which the holiday absence occurs.

Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy in exchange for those benefits and are charged on an accruals basis to the appropriate service segment or, where applicable, to a corporate service segment at the earlier of when the Authority can no longer withdraw the offer of those benefits or when the Authority recognises costs for restructuring.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

Post-Employment Benefits

Employees of the Authority are members of The Local Government Pensions Scheme, administered by Staffordshire County Council.

The scheme provides defined benefits to members (retirement lump sums and pensions), earned as employees worked for the Authority.

The Local Government Pension Scheme

The Staffordshire Pension Fund is part of the Local Government Pension Scheme, and is accounted for as a defined benefit scheme.

- The liabilities of the Staffordshire Pension Fund attributable to the Authority are included in the Balance Sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates,

employee turnover rates, etc. and projections of future earnings for current employees.

- Liabilities are discounted to their value at current prices, using a discount rate determined by the actuary (based on the indicative rate of return on high quality corporate bonds).
- The assets of the Staffordshire Pension Fund attributable to the Authority are included in the Balance Sheet at fair value:
 - quoted securities – current bid price
 - unquoted securities – professional estimate
 - unlisted securities – current bid price
 - property – market value.

The change in the net pensions liability is analysed into the following components:

- Service cost comprising:
 - Current service cost – the increase in liabilities as a result of years of service earned this year – allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked
 - Past service cost – the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years – debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs
 - net interest on the net defined benefit liability (asset) – i.e. the net interest expense for the Authority – the change during the period in the net defined benefit liability (asset) that arises from the passage of time charged to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement – this is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability (asset) at the beginning of the period – taking into account any changes in the net defined benefit liability (asset) during the period as a result of contribution and benefit payments.
- Remeasurements comprising:
 - the return on plan assets – excluding amounts included in net interest on the net defined liability (asset) – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
 - actuarial gains and losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
- Contributions paid to the Staffordshire pension fund – cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the Pension Fund or directly to pensioners in the year, not the amount

calculated according to the relevant accounting standards.

In the Movement in Reserves Statement, this means that there are transfers to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

Discretionary Benefits

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

7. Events after the Reporting Period

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the end of the reporting period – the Statement of Accounts is adjusted to reflect such events.
- those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

8. Financial Instruments

Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For most of the borrowings that the Authority has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement in

the year of repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The Authority has a policy of spreading the gain or loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

Financial Assets

Financial assets are classified into two types:

- loans and receivables – assets that have fixed or determinable payments but are not quoted in an active market
- available-for-sale assets – assets that have a quoted market price and/or do not have fixed or determinable payments.

Loans and Receivables

Loans and receivables are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the Authority has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

When soft loans are made, a loss is recorded in the Comprehensive Income and Expenditure Statement (debited to the appropriate service) for the present value of the interest that will be foregone over the life of the instrument, resulting in a lower amortised cost than the outstanding principal. Interest is credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement at a marginally higher effective rate of interest than the rate receivable from the voluntary organisations, with the difference serving to increase the amortised cost of the loan in the Balance Sheet. Statutory provisions require that the impact of soft loans on the General Fund Balance is the interest receivable for the financial year – the reconciliation of amounts debited and credited to the Comprehensive Income and Expenditure Statement to

the net gain required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the relevant service (for receivables specific to that service) or the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate.

Any gains and losses that arise on the de-recognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

Available-for-Sale Assets

Available-for-sale assets are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value.

Where the asset has fixed or determinable payments, annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Authority.

Assets are maintained in the Balance Sheet at fair value. Values are based on the following techniques:

- instruments with quoted market prices – the market price
- other instruments with fixed and determinable payments – discounted cash flow analysis
- equity shares with no quoted market prices – multiple valuation techniques (which include market approach, income approach and cost approach).

The inputs to the measurement techniques are categorised in accordance with the following three levels:

- Level 1 inputs – quoted prices (unadjusted) in active markets for identical assets that the Authority can access at the measurement date
- Level 2 inputs – inputs other than quoted prices included within Level 1 that are observable for the asset, either directly or indirectly
- Level 3 inputs – unobservable inputs for the asset.

Changes in fair value are balanced by an entry in the Available-for-Sale Reserve and the gain/loss is recognised in the Surplus or Deficit on Revaluation of Available-for-Sale Financial Assets. The exception is where impairment losses have been incurred – these are debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and

Expenditure Statement, along with any net gain or loss for the asset accumulated in the Available-for-Sale Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made (fixed or determinable payments) or fair value falls below cost, the asset is written down and a charge made to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. If the asset has fixed or determinable payments, the impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Otherwise, the impairment loss is measured as any shortfall of fair value against the acquisition cost of the instrument (net of any principal repayment and amortisation).

Any gains and losses that arise on the derecognition of the asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any accumulated gains or losses previously recognised in the Available-for-Sale Reserve.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

9. Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Authority when there is reasonable assurance that:

- the Authority will comply with the conditions attached to the payments, and
- the grants or contributions will be received.

Amounts recognised as due to the Council are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset in the form of the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income and Expenditure (non-ringfenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to

the Capital Adjustment Account once they have been applied to fund capital expenditure.

10. Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Authority as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Authority.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resources being available) and the Authority will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised).

Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise the Authority's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Authority can be determined by reference to an active market. In practice, no intangible asset held by the Authority meets this criterion, and they are therefore carried at amortised cost.

The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

11. Interests in Companies and Other Entities

The Authority has a material interest in Ascent Housing LLP which is a joint venture between the Council and Your Housing Group Limited.

The results of this Joint Venture have been consolidated into the Group Accounts of the Council using the equity method of consolidation under the provisions of IFRS11 Joint Arrangements, IAS28 Interests in Associates and Joint Ventures and IFRS12 Disclosures of Interests in Other Entities.

12. Inventories and Long Term Contracts

Inventories are included in the Balance Sheet at the lower of cost and net realisable value.

The cost of inventories is assigned using the First In First Out [FIFO] costing formula.

Long-term contracts are accounted for on the basis of charging the Surplus or Deficit on the Provision of Services with the value of works and services received under the contract during the financial year.

13. Investment Property

Investment properties are those that are used solely to earn rentals and/ or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, being the price that would be received to sell such an asset in an orderly transaction between market participants at the measurement date. As a non-financial asset, investment properties are measured at highest and best use. Properties are not depreciated but are revalued annually according to market conditions at the year-end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to investment properties are credited to the Financing and Investment Income line and result in a gain for the General Fund Balance. However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

14. Joint Operations

Joint operations are arrangements where the parties that have joint control of the arrangement have rights to the assets and obligations for the liabilities relating to the arrangement. The activities undertaken by the Authority in conjunction with other joint operators involve the use of the assets and resources of those joint operators. In relation to its interest in a joint operation, the Authority as a joint operator recognises:

- its assets, including its share of any assets held jointly
- its liabilities, including its share of any liabilities incurred jointly
- its revenue from the sale of its share of the output arising from the joint operation
- its share of the revenue from the sale of the output by the joint operation
- its expenses, including its share of any expenses incurred jointly.

15. Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

The Authority as Lessee

Finance Leases

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Authority are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the property, plant or equipment – applied to write down the lease liability, and
- a finance charge debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement (where applicable—may not be a finance charge e.g. leases in regard to land.)

Property, Plant and Equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the Authority at the end of the lease period).

The Authority is not required to raise council tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

Operating Leases

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease, even if

this does not match the pattern of payments (e.g. there is a rent-free period at the commencement of the lease).

The Authority as Lessor

Finance Leases

Where the Authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the Authority's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal), matched by a lease (long-term debtor) asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

- a charge for the acquisition of the interest in the property – applied to write down the lease debtor (together with any premiums received); and
- finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund Balance and is required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written-off value of disposals is not a charge against council tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

Operating Leases

Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a premium paid at the commencement of the lease). Initial direct costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an

expense over the lease term on the same basis as rental income.

16. Overheads and Support Services

The costs of overheads and support services are charged to service segments in accordance with the Authority's arrangements for accountability and financial performance.

17. Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Authority and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

Measurement

Assets are initially measured at cost, comprising:

- the purchase price
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management
- the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

The Authority does not capitalise borrowing costs incurred whilst assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e. it will not lead to a variation in the cash flows of the Authority). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Authority.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-Specific Grant Income and Expenditure line of the Comprehensive Income and Expenditure Statement, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement bases:

- infrastructure, community assets and assets under construction – depreciated historic cost

- dwellings – current value, determined using the basis of existing use value for social housing (EUV-SH)
- surplus assets – the current value measurement base is fair value, estimated at highest and best use from a market participant's perspective
- all other assets – current value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV).

Where there is no market-based evidence of current value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of current value.

Where non-property assets that have short useful lives or low values (or both), depreciated historic cost basis is used as a proxy for current value.

Assets included in the Balance Sheet at current value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their current value at the year-end, but as a minimum every five years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Surplus or Deficit on the Provision of Services where they arise from the reversal of a loss previously charged to a service

Where decreases in value are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

Impairment

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e. freehold land and certain Community Assets) and assets that are not yet available for use (i.e. assets under construction).

Depreciation is calculated on the following bases:

- dwellings and other buildings – straight-line allocation over the useful life of the property as estimated by the valuer
- vehicles, plant, furniture and equipment – a percentage of the value of each class of assets in the Balance Sheet, as advised by a suitably qualified officer
- infrastructure – straight-line allocation over 25 years.

Where a Property, Plant and Equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately. (see Componentisation below)

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

Disposals and Non-current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any losses previously recognised in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale; adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as Held for Sale, and their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. A proportion of capital receipts relating to housing disposals is payable to the Government. The balance of receipts remains within the Capital Receipts Reserve, and can then only be used for new capital investment or set aside to reduce the Authority's underlying need to borrow (the capital financing requirement). Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against council tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

Componentisation

A formal Componentisation policy has been adopted in accordance with the requirements of International Reporting Standards effective from 2010/11. The policy applies to all categories of Property, Plant and Equipment which meet the following criteria:

- individual assets and groups of similar assets, whether held at historic cost or current cost, with a gross carrying value of £800,000 and above will be considered for the purposes of componentisation
- items below this level will be disregarded as the impact upon the total cost of service is not considered material
- assets that are above the £800,000 threshold will be 'componentised' where the cost of the component is significant in relation to the overall cost of the asset. A component will be deemed significant where it represents 20% of the total cost of the overall asset at the time of acquisition or construction and where the component element has a significantly different useful life and/or method of depreciation to the main asset.

Derecognition

When a component is replaced or restored the old component should be "derecognised" (written off) to avoid double counting. Under the Code, derecognition is required to ensure the asset carrying values are not materially overstated. To this end the following principles will be applied when calculating derecognition values:

- **General Fund Assets**
 - the component does not need to have been separately identified under the above policy

- all spending on assets valued at over £800,000 will be considered for de-recognition
- on assets valued at under £800,000, only capital spending greater than £160,000 (20%) will be considered for de-recognition
- on all assets, capital spending lower than £160,000 will be treated as an enhancement without any de-recognition.
- **Determining De-Recognition Values**
 - de-recognition will be based on valuations of the replaced component provided by Property Services; or
 - where no valuations are readily available, replacement cost will be used, adjusted for appropriate levels of depreciation and impairment.

Note: all assets will be considered separately for an Impairment Review in accordance with the Code.

De-minimis

Where the gross value of a Property asset is £10,000 or less it is included on the Balance Sheet at its carrying value without further revaluation, depreciation or impairment. These assets are subjected to an annual internal review. Where this identifies the potential for a significant increase that would take carrying values above £10,000, a formal valuation will be triggered.

18. Provisions, Contingent Liabilities and Contingent Assets

Provisions

Provisions are made where an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Authority may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement when the Authority has an obligation, and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the Authority settles the obligation.

Contingent Liabilities

A contingent liability arises where an event has taken place that gives the Authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably. Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

Contingent Assets

A contingent asset arises where an event has taken place that gives the Authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

19. Reserves

Reserves equate to the residual value of the Authority's assets after deducting all its liabilities. They are reported on the Balance Sheet under two categories:

Usable Reserves

The Authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

Unusable Reserves

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments, retirement and employee benefits and do not represent usable resources for the Authority. They are of two kinds:

- a) those that hold unrealised gains and losses. Arising from changes in Asset or Liability valuation, where gains/ losses will only be released once the Asset/ Liability is disposed of
- b) adjustment accounts that carry a balance reflecting the timing difference between income and expenditure as recognised under accounting standards and that required under statute.

These reserves, explained in the relevant policies and Statement notes, are Revaluation Reserve [(a) capital], Deferred Capital Receipts Reserve [(b) capital], Capital Adjustment Account [(b) capital], Pensions Reserve [(b) employees], Accumulated Absences Account (b), Financial Instrument Adjustment Account (b), Collection Fund Adjustment Account (b).

20. Revenue Expenditure Funded from Capital under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Authority has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of council tax.

21. VAT

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

22. Heritage Assets

Heritage Assets are assets with historical, artistic, scientific, technological, geophysical or environmental qualities held and maintained for their contribution to knowledge and culture.

The Council holds a range of Heritage Assets:

- Civic Regalia – comprises the various chains of office associated with the ceremonial functions of the Council and the office of Mayor (including deputies and consorts)
- Nicholson Collection – held on trust by the Council this collection is primarily on public display in the Nicholson Museum & Art Gallery within the Nicholson Institute in Leek
- Civic Memorabilia – items, commemorative in nature, that have been donated to the Council
- Legal Documents – a number of historical legal documents
- Monuments, Memorials, Statues and Other Assets – the Council either owns or is custodian for a range of items (e.g. fountains, wells etc.) considered significant to the heritage of the district.

Heritage Assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the Authority's accounting policies on property, plant and equipment. However, some of the measurement rules are relaxed in relation to Heritage Assets, as detailed below.

Both the Civic Regalia and Nicholson collections are held on the Balance Sheet at Insurance Value which is based on market value. It is considered that they have an indefinite life and therefore Depreciation is not charged. The Nicholson Collection is specifically maintained and preserved in its original condition.

In addition, both collections are annually reviewed in order to establish if carrying values remain current and if impairment is required.

For security reasons, the Council does not publicly reveal precise details of either its Civic Regalia or the Nicholson Collection.

Information on cost or value is not usually held on the remaining Heritage Assets and the Council considers that the cost of obtaining valuations tends not to be

commensurate with the potential benefits to the users of the Statement of Accounts. Therefore these assets are rarely included on the face of the Balance Sheet. However, an annual review of such assets is undertaken to ensure that this assumption remains valid.

23. Council Tax and Non-Domestic Rates

Billing authorities act as agents, collecting council tax and non-domestic rates (NDR) on behalf of the major preceptors (including government for NDR) and, as principals, collecting council tax and NDR for themselves. Billing authorities are required by statute to maintain a separate fund (i.e. the Collection Fund) for the collection and distribution of amounts due in respect of council tax and NDR. Under the legislative framework for the Collection Fund, billing authorities, major preceptors and central government share proportionally the risks and rewards that the amount of council tax and NDR collected could be less or more than predicted.

Accounting for Council Tax and NDR

The council tax and NDR income included in the Comprehensive Income and Expenditure Statement is the Authority's share of accrued income for the year. However, regulations determine the amount of council tax and NDR that must be included in the Authority's General Fund. Therefore, the difference between the income included in the Comprehensive Income and Expenditure Statement and the amount required by regulation to be credited to the General Fund is taken to the Collection Fund Adjustment Account and included as a reconciling item in the Movement in Reserves Statement.

The Balance Sheet included the Authority's share of the end of year balances in respect of council tax and NDR relating to arrears, impairment allowances for doubtful debts, overpayments and prepayments and appeals.

24. Fair Value Measurement

The Authority measures some of its assets and liabilities at fair value at the end of the reporting period. Fair value is the price that would be received to sell an asset or paid to transfer a liability between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- a) in the principal market for the asset or liability, or
- b) in the absence of a principal market, in the most advantageous market for the asset or liability.

The Authority measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest.

When measuring the fair value of a non-financial asset, the Authority takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use.

The Authority uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant

observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the Authority's financial statements are categorised within the fair value hierarchy, as follows:

Level 1 – quoted prices (unadjusted) in active markets for identical assets or liabilities that the Authority can access at the measurement date.

Level 2 – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly.

Level 3 – unobservable inputs for the asset or liability.

25. Presentation of Items in Other Comprehensive Income & Expenditure

The Authority does not have any transactions in Other Comprehensive Income and Expenditure which are reclassifiable to the Surplus or Deficit on the Provision of Services and has therefore not split Other Comprehensive Income and Expenditure into those items that will, or will not, be reclassified subsequently to the Surplus or Deficit on the Provision of Services when specific conditions are met.

Glossary of Financial Terms

Accounting Period

This is the length of time covered by the accounts. It is normally a period of 12 months commencing 1st April. The end of the accounting period is the reporting date.

Accounting Policies

Accounting policies and estimation techniques are the principles, bases, conventions, rules and practices applied by the Council that specify how the effects of transactions and other events are to be reflected in its financial statements.

Accruals

The accruals basis of accounting requires the non-cash effects of transactions to be reflected in the financial statements for the accounting period in which they were earned or incurred, and not in the period in which any cash is received or paid.

Actuarial Gains and Losses

For a defined benefit pension scheme, the changes in actuarial deficits or surpluses that arise because:

- Events have not coincided with the actuarial assumptions made for the last valuation; or
- The actuarial assumptions have changed.

Asset

An asset is something that the Council owns that has a monetary value. Assets are either 'current' or 'non-current'. A current asset will be used by the end of the next financial year, whereas a non-current asset provides benefits for a period of more than one year.

Balance Sheet

A snapshot of the overall financial position of the Council at the reporting date.

Balances

Reserves held in Council funds at the reporting date.

Capital Adjustment Account

Provides a balancing mechanism between the cost of non-current assets consumed and the capital financing set aside to pay for them. (Introduced by the 2007 SORP (Statement of Recommended Practice), it replaced the Capital Financing Account.)

Capital Charges

The depreciation charge covering non-current assets used in the provision of services.

Capital Expenditure

Spend on the acquisition of non-current assets or expenditure which adds to and does not merely maintain existing assets.

Capital Receipts

Income received from the sale of capital assets, a specified proportion of which may be used to finance new capital expenditure and the remainder is set aside and may only be used for paying off debt.

Carrying Value

The value at which an asset or liability is held on the Balance Sheet.

Cash Flow Statement

This statement summarises the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes.

Chartered Institute of Public Finance and Accountancy (CIPFA)

The professional accountancy body concerned with local authorities and the public sector.

Collection Fund

Fund indicating the level of council tax and non-domestic rates received by the Council and the payments which are made from these funds including precepts to central government, other authorities and the Council's own demand.

Community Assets

Assets which the Council intends to hold in perpetuity, that have no determinable useful life and that may have restrictions on their disposal. Examples of community assets are parks and historic buildings.

Consistency

Accounting concept applied in the preparation of the accounts, ensuring that the accounting treatment of like items within a period and from one period to the next is the same.

Contingent Assets & Liabilities

Possible asset or obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority.

Creditors (Payables)

Amounts owed by the Council for goods and services, where payments have not been made at the reporting date.

Current Assets

Items that can be readily converted into cash.

Current Liabilities

Items due immediately or in the short-term.

Debtors (Receivables)

Amounts owed to the Council for goods and services, where the income has not been received at the end of the financial year.

Depreciated Replacement Cost (DRC)

A method of valuation which provides the current cost of replacing an asset with its modern equivalent asset less deductions for all physical deterioration and all the relevant forms of obsolescence and optimisation.

Depreciation

Measure of the wearing out, consumption, or other reduction in the useful economic life of a non-current asset, whether arising from use over time or obsolescence through technological or other changes.

Earmarked Reserves

Reserves set aside for a specific purpose, a particular service, or type of expenditure.

Events after the Reporting Period

Events, both favourable and unfavourable, which occur between the reporting date and the date on which the Statement of Accounts is signed by the responsible financial officer.

Extraordinary Items

Material items, possessing a high degree of abnormality, which derive from events or transactions that fall outside the ordinary activities of the Authority and which are not expected to recur. They do not include exceptional items nor do they include any prior period items merely because they relate to a prior period.

Fair Value

The fair value of an asset is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

Fees and Charges

Income arising from the provision of services.

Finance Lease

A lease that transfers substantially all of the risks and rewards of ownership of a non-current asset to the lessee from the lessor. Such a transfer of risks and rewards may be presumed to occur if at the inception of the lease the present value of the minimum lease payments, including any initial payment, amounts to substantially all of the fair value of the leased asset.

Financial Instrument

These are contracts that give rise to a financial asset of one entity and a financial liability of another. Examples include trade payables and receivables, borrowings, investments, loans and bank deposits.

Financial Year

A period of time to which a Statement of Accounts relates. The financial year of the Council runs from 1st April to 31st March.

General Fund (GF)

The main revenue fund of a billing authority. Day-to-day spending on services is met from the fund.

Going Concern

The accounting concept that assumes the Council will remain in operational existence for the foreseeable future. This means in particular that the income and expenditure accounts and balance sheet assume no intention to curtail significantly the scale of operations.

Government Grants

Assistance by government, its agencies and similar bodies in the form of cash or transfer of assets to an authority in return for past or future compliance with certain conditions relating to the activities of the Authority.

Heritage Asset

An asset with historical, artistic, scientific, technological, geophysical or environmental qualities that is held and maintained principally for its contribution to knowledge and culture.

Impairment

The writing down in the value of an asset, owing to a change in value or use of resource.

Income & Expenditure Account

Summarises the resources that have been generated and consumed in providing services and managing the Council during the year.

Infrastructure Assets

Inalienable assets, expenditure on which is only recoverable by continued use of the asset created, i.e. there is no prospect of sale or alternative use. Examples of such assets are highways and footpaths.

Intangible Assets

Non-financial non-current assets that do not have physical substance but are identifiable and are controlled by the Authority through custom or legal rights. Examples of such assets are software licences.

International Financial Reporting Standards (IFRSs)

A suite of accounting standards used across the world and prepared by the International Accounting Standards Board (IASB). IFRS is the international equivalent of the Financial Reporting Standards (FRSs) formerly used in the UK. IFRSs apply to local

authorities and any departure from these must be disclosed in the published accounts.

Investment Properties

Property (land or a building, or part of a building, or both) held solely to earn rentals or for capital appreciation or both rather than for use in the production or supply of goods or services or for administrative purposes; or sale in the ordinary course of operations.

Joint Venture

Arrangement under which two or more parties have contractually agreed to share control, such that decisions about activities that significantly affect returns require the unanimous consent of the parties sharing control, and joint venturers have the rights to the net assets of the arrangement.

Leasing

Method of financing the provision of various capital assets, usually in the form of operating leases which tend not to provide for property in the asset to transfer to the Authority.

Liability

A present obligation of the Authority, settlement of which is expected to require the outflow of resources such as cash or the provision of a service.

Long-Term Debtors

Monies due to the Council which are unlikely to be recovered within a 12-month period, for example mortgage debts.

Long-Term Investments

An investment intended to be held for the medium- or long-term and will not be capable of realisation within a year of the reporting date.

Minimum Revenue Provision (MRP)

Minimum amount which must be charged to an authority's revenue account each year for the repayment of principal and set aside as a provision for credit liabilities.

Net Book Value

Amount at which non-current assets are included in the balance sheet, i.e. their historic cost or current value less the cumulative amounts provided for depreciation.

Net Current Replacement Cost

Cost of replacing or recreating the particular asset in its existing condition and in its existing use, i.e. the cost of its replacement or of the nearest equivalent asset, adjusted to reflect the current condition of the existing asset.

Net Realisable Value

Open market value of the asset in its existing use (or open market value in the case of non-operational assets), less the expenses to be incurred in realising the asset.

New Homes Bonus

A reward grant paid to authorities based on the number of new homes built or brought back into occupation. A premium is paid for affordable homes included in these numbers.

Non-Current Assets

Asset that yields benefits to the Authority and the services it provides for a period of more than one year.

Non-Domestic Rates (NDR)

Amounts payable to local authorities from non-domestic properties: 50% is distributed to Central Government; 9% to the County Council; 1% to the Fire Authority; and 40% is retained by the Council.

Non-Operational Assets

Non-current assets held by the Authority but not directly occupied, used or consumed in the delivery of services. Examples are investment properties and assets that are surplus to requirements, pending sale or redevelopment.

Operating Leases

A lease other than a finance lease.

Operational Assets

Non-current assets held and occupied, used or consumed by the Authority in the direct delivery of those services for which it has either a statutory or discretionary responsibility.

Precept

Demands made upon the collection fund by Central Government and other authorities (Staffordshire County Council, Staffordshire Fire & Rescue Authority, Staffordshire Police and Town & Parish Councils) for the services they provide.

Provisions

Amounts set aside where an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential. The best estimate at the reporting date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

Prudence

An accounting concept that revenue is not anticipated, but is recognised only when it is realised in the form of cash or other assets; the ultimate cash realisation of which can be assessed with reasonable certainty.

Prudential Framework

The Prudential Framework replaced the credit approval mechanism previously used by central government to control borrowing for capital expenditure. Local authorities are now allowed to determine their own capital programmes according to prudent assessments of affordability. Authorities must set their spending plans in accordance with the CIPFA Prudential Code.

Reserves

Sums set aside to meet future expenditure on specific purposes.

Revaluation Reserve

A capital reserve that records net gains (if any) from revaluations of assets made after 1st April 2007. (Introduced by the 2007 SORP, it replaced the Fixed Asset Restatement Account.)

Revenue Expenditure

Expenditure on the day-to-day running of the Council, including employee costs, running expenses and capital financing costs.

Revenue Expenditure Funded from Capital Under Statute (REFCUS)

Expenditure classified as capital for funding purposes which does not result in a non-current asset being carried on the Balance Sheet. This would include capital grants or renovation grants to private persons.

Revenue Support Grant (RSG)

Grant paid to local authorities by Central Government to help finance its general expenditure, becoming less significant as its level is reduced year-on-year.

Section 106 (S106)

This section of the Town and Country Planning Act 1990 enables legal agreements between planning authorities and a developer where, on being granted a

planning application, the latter may be obliged to provide additional funding for specified services.

Service Reporting Code of Practice (SeRCOP)

Sets out proper practice with regard to consistent financial reporting below the Statement of Accounts level.

Short-Term Investments

An investment that is capable of realisation within a year of the reporting date.

Soft Loan

Loans made for policy reasons rather than as financial instruments; commonly made to local and voluntary sector bodies that undertake activities considered beneficial to the community. They may be interest free or below prevailing market rates.

Total Cost

The total cost of a service or activity includes all costs which relate to the provision of the service (directly or bought in) or the undertaking of the activity. Gross total costs includes employee costs, expenditure relating to premises and transport, supplies and services, third party payments, transfer payments, support services and capital charges. This includes an appropriate share of all support services and overheads, which need to be apportioned in accordance with CIPFA's SeRCOP.

Usable Capital Receipts Reserve

Distinguishes the amounts in the reserve from any capital receipts that have been posted to the Capital Adjustment Account to reduce the Authority's underlying requirement to borrow.

Useful Life

Period over which the Authority will derive benefits from the use of a non-current asset.

INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF STAFFORDSHIRE MOORLANDS DISTRICT COUNCIL

We have audited the financial statements of Staffordshire Moorlands District Council (the "Authority") for the year ended 31 March 2017 under the Local Audit and Accountability Act 2014 (the "Act"). The financial statements comprise the Movement in Reserves Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet, the Cash Flow Statement, the Collection Fund Account, the Group Movement in Reserves Statement, the Group Comprehensive Income & Expenditure Statement, the Group Balance Sheet, Group Cash Flow Statement and the related notes. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17.

This report is made solely to the members of the Authority, as a body, in accordance with Part 5 of the Act and as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. Our audit work has been undertaken so that we might state to the Authority's members those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for the opinions we have formed.

Respective responsibilities of the Executive Director and auditor

As explained more fully in the Statement of Responsibilities, the Executive Director is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17, which give a true and fair view. Our responsibility is to audit and express an opinion on the financial statements in accordance with applicable law, the Code of Audit Practice published by the National Audit Office on behalf of the Comptroller and Auditor General (the "Code of Audit Practice") and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of whether the accounting policies are appropriate to the Authority and Group's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Executive Director; and the overall presentation of the financial statements. In addition, we read all the financial and non-financial information in the Chief Financial Officer's Narrative Report, and the Annual Governance Statement to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

Opinion on financial statements

In our opinion:

- the financial statements present a true and fair view of the financial position of the Authority and Group as at 31 March 2017 and of the Authority's and Group's expenditure and income for the year then ended; and
- the financial statements have been prepared properly in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17 and applicable law.

Opinion on other matters

In our opinion, the other information published together with the audited financial statements in the Chief Financial Officer's Narrative Report, and the Annual Governance Statement for the financial year for which the financial statements are prepared is consistent with the audited financial statements.

Matters on which we are required to report by exception

We are required to report to you if:

- in our opinion the Annual Governance Statement does not comply with the guidance included in 'Delivering Good Governance in Local Government: Framework (2016)' published by CIPFA and SOLACE; or
- we have reported a matter in the public interest under section 24 of the Act in the course of, or at the conclusion of the audit; or
- we have made a written recommendation to the Authority under section 24 of the Act in the course of, or at the conclusion of the audit; or
- we have exercised any other special powers of the auditor under the Act.

We have nothing to report in respect of the above matters.

Conclusion on the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources

Respective responsibilities of the Authority and auditor

The Authority is responsible for putting in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

We are required under Section 20(1)(c) of the Act to be satisfied that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

Scope of the review of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources

We have undertaken our review in accordance with the Code of Audit Practice, having regard to the guidance on the specified criteria issued by the Comptroller and Auditor General in November 2016, as to whether the Authority had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people. The Comptroller and Auditor General determined this criteria as that necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2017.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether in all significant respects the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources.

Conclusion

On the basis of our work, having regard to the guidance on the specified criteria issued by the Comptroller and Auditor General in November 2016, we are satisfied that in all significant respects the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2017.

Certificate

We certify that we have completed the audit of the financial statements of the Authority in accordance with the requirements of the Act and the Code of Audit Practice.

Phil Jones

for and on behalf of Grant Thornton UK LLP, Appointed Auditor

The Colmore Building
20 Colmore Circus
Birmingham
B4 6AT

28 September 2017